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ROYAL COMMISSION INQUIRY INTO LABOUR DISPUTES

543

HEARINGS HELD AT

HAMILTON

VOL. NO.

DATE

18

April 10, 1967

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IN THE MATTER OF The Public Inquiries Act, R.S.O. 1960. Ch. 323

- and -

IN THE MATTER OF an Inquiry Into Labour Disputes

BEFORE:

The Honourable Ivan C. Rand, Commissioner, at Hamilton, Ontario, on Monday, April 10th, 1967.

E. Marshall Pollock Counsel to the Commission

APPEARANCES:

Mr. J.E.R. Brown, Chairman

Mr. T.L. Davidson, Area Representative

Mr. D. Fitzgerald

Mr. J. Schofield, Chairman Stewards' Council

United Electrical Radio and Machine Workers

Mr. F. Stewart Cooke, President

Mr. Hugh Usher, Vice-President Hamilton & District Labour Council of the Canadian Labour Congress

Mr. Charles K. Eleveld

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Hamilton, Ontario April 10th. 1967

---On commencing at 10:00 a.m.

MR. POLLOCK: This is a resumption of the public hearings of this Royal Commission and it is the opening session of the Hearings in Hamilton.

The first group this morning is the United Electrical Radio and Machine Workers of American, Local 520, Mr. J.E.R. Brown. Chairman.

Gentlemen, I can tell you at the outset that the Commission and I have read with considerable interest your submission, and the manner of presentation is up to vourselves and I would perhaps suggest that you adopt an approach taking into account the fact that we have both read it and deal with the matter in summary fashion so that we may ask some questions about them and raise some other points that are raised in your brief in more detail and perhaps ask a few that are not covered by the brief. Mr. Davidson is the area representative of the United Electrical Workers in Hamilton.

MR. DAVIDSON: I would like to know who we are addressing here.

THE COMMISSIONER: Mr. Pollock is counsel for the Commission.

MR. DAVIDSON: We have noted

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MM. POLLOGK: This is a

resumption of the cubits meanings of this Royal Commission and it is the opening session of the Hearings in Hamilton.

The first group this morning is the United Eleverical Radio and Machine Workers of American, Local F20. Mr. J.E.R. Brown,

Chalictan,

Gentionen, I can bell vou at the detect that the Commission and I have read with considerable interest your submission and the manner of presentation is up to wourselves and I would perhaps suggest that ou stopt an approach taking total same what the fact that no same what the matter in about them and raise some other points insulations them and raise some other points insulated in tour brief in more detail and east in more detail and perhaps asks a few that are not inverse by the crist.

The Davidson is the area representative of the United Electrical Workers in random.

MM. DAVIDEUM I would like to

know who we are addressing nese.

THE COMMISSIONER: We Pallock in

counsel for the Comstables

MR. DAVIDSON: We bow noted



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that you have read the brief. However, first of all, I would like to correct that the presentation is on behalf of the Hamilton Legislative Action Committee, Local 520 and 504.

I can understand that the Commission has read our brief and we would prefer, sir, to read our brief to you. We think it is quite important that the proper emphasis be placed on it. Mr. Brown, our Legislative Chairman, will read the brief to you.

MR. POLLOCK: Would you like us to wait until you have completed reading your brief before we ask questions?

MR. DAVIDSON: Yes, we would prefer that. (Brief is read into record.)

MR. POLLOCK: Thank you, Mr. Brown. Now there are some questions arising out of your presentation that we would be obliged if you and Mr. Davidson would answer.

On the third page you suggest that:

"The outcome of a strike is never guaranteed.

The worker faces the possibility of many





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weeks or months without income.

He faces possible interference
in the strike by Government,

courts, police, management ..."

et cetera. Now could you tell me what interference in a strike that you would have by, firstly, government?

MR. BROWN: Not in the first instance, no.

MR. DAVIDSON: It doesn't necessarily mean by government, but we have had certain situations where the government has refused to act on behalf of the workers, at the request of the workers to call a meeting.

MR. POLLOCK: So it is the refusal of the government to interfere that you are complaining about?

MR. DAVIDSON: It is the negation of their responsibility in certain situations.

MR. POLLOCK: But you say he faces possible interference in a strike by government.

MR. DAVIDSON: Well, if you want to take a look at a situation where it has happened, we will just take a look at the railway workers in the recent negotiation of their contract. We just have to look at Premier Smallwood denying not even the right of the workers to get into contract negotiations. We just have to look at the question of Premier Johnson in Quebec





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to refuse the right of the teachers to continue their strike. Now please let me finish. We just have to look at the question of the Premier of Saskatchewan refusing to let the oil workers conduct their strike and go on. We just have to look at the question of Premier Bennett refusing to let the several groups of trade unions in that province continue to carry on their strike.

MR. POLLOCK: Now are you finished Sir?

MR. DAVIDSON: Yes.

MR. POLLOCK: What experience in United Electrical Workers has there been government interference in any strikes?

MR. DAVIDSON: I am not suggesting that.

MR. POLLOCK: Well, next, as far as the courts are concerned - when did they interefere with a strike?

MR. DAVIDSON: Well you know,
I suppose, Mr. Pollock, from your experience,
that we have had judges sign petitions preventing
workers from reducing their picket lines to
three and four while, at the same time, by an
amazing coincidence, several hundred police show
up. If you want a situation where we have had
two policemen assigned for several months in
the Wallace Barnes strike, two policemen were
felt sufficient at any one time.

MR. POLLOCK: I don't want to





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stop you, but I want to go through these in order so that I can understand your brief. Now we are at the "courts".

MR. DAVIDSON: Well, I am getting at that point if you will let me finish. We have a situation where two policemen are assigned to the picket line, apparently for several months of this and it seemed to be quite sufficient. But then the court orders an injunction on the basis of evidence that they don't have to justify one iota, as you well know.

MR. POLLOCK: Well, they swear to it, that is evidence.

MR. DAVIDSON: Well, they may swear to it but I don't know what kind of evidence that is when the other party doesn't have a chance to tell his own evidence.

Are you suggesting that because I am going to tell you something today that you are going to agree with everything that I say, is that what you are suggesting?

MR. POLLOCK: Well, I would certainly agree more with what you say if you are under oath than if you weren't.

MR. DAVIDSON: Well, that may be the answer. All we have to do is take the oath and tell you our side and you are going to believe it. The fact is that the courts, after they issue the injunctions, coincidental





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with that injunction, the picket lines are reduced to three or four people, or to none and all of a sudden there are three or four hundred police around.

THE COMMISSIONER: Have you a copy of that injunction?

MR. DAVIDSON: Not with me, sir.

MR. POLLOCK: Have you a copy of the affidavits that went with them, that were filed to obtain the injunction?

MR. DAVIDSON: Do you mean on behalf of the company? I don't know if we have those affidavits.

THE COMMISSIONER: What happened when it was proposed to extend the injunction, or when the injunction didn't drop?

MR. DAVIDSON: That injunction there came about because four people came down to the plant gate who had never spent one hour on the picket line and they had been working on other jobs during the whole course of the strike and had never had any economic problem and they

THE COMMISSIONER: The injunction was extended, wasn't it, after four days?

MR. DAVIDSON: Yes, it was

extended.

THE COMMISSIONER: Well, what

happened?

MR. DAVIDSON: That is what I





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am suggesting, sir. Those four people came down to the picket line and they had never done one hour on the picket line and had never been involved in the strike. They came down there and said they wanted to go into the plant. We discussed it with those people and they went away.

THE COMMISSIONER: Why did they go away if they wanted to go into the plant to work?

MR. DAVIDSON: I don't know.

THE COMMISSIONER: Well, now you are of keener intelligence than that. You know perfectly well why they didn't go in, because it wasn't safe for them to go in.

MR. DAVIDSON: Mr. Commissioner,
I suggest to you that those people came down
there with no intention of going into that plant absolutely none. They were advised exactly
to go down to the plant and stand there for a
number of moments and then leave and all the
time the company had the cameras on the situation
and I happen to know, sir, because I was one
of the persons who talked to them.

THE COMMISSIONER: Well, what

happened?

MR. DAVIDSON: Well, they went away and applied for an injunction on the basis that these four people were not allowed to go into the plant. But I happened to be





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one of the people talking to them and nobody ever prevented them. In fact we said to them, "We know why you are here. You are here to go into the plant and try to create a situation on which this company hopes to create an injunction. Therefore, we are telling you to go into the plant; the door is open". THE COMMISSIONER: Did you examine the material before the application was applied for? MR. DAVIDSON: Not myself, but our lawyers did. THE COMMISSIONER: Well, what did they say in these affidavits? MR. DAVIDSON: The company said that these four people THE COMMISSIONER: I mean on the application to extend it. You see that first ex parte injunction was only good for four days. Now, when the four days were up and they asked to extend it, what did the union do? Did it consent to the extension? MR. DAVIDSON: Not that I can recall. THE COMMISSIONER: Well, it has done so in many cases. MR. DAVIDSON: Well, we didn't,

we didn't agree to that.

MR. RAND: Well, did you attempt to examine any of these persons who had given





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sworn affidavits?

MR. DAVIDSON: No, because I think the company used additional material as well as the original. They then claimed that there were other incidents along the line.

THE COMMISSIONER: But what was the effect of the new affidavits?

MR. DAVIDSON: That the company

had an extension.

THE COMMISSIONER: No, but what was the nature of the contents of the affidavits? What did they say?

MR. DAVIDSON: That these people had been prevented from free access to the plant.

THE COMMISSIONER: Then admit, in fact, and I haven't any doubt that the affidavit did mean that they were prevented either by force or a threat of force.

MR. DAVIDSON: That is what they claim.

THE COMMISSIONER: That is what they claim, I see that. I really think that you prejudice your case by not admitting that at the outset. We all know that these things take place.

MR. DAVIDSON: But I am telling you, Mr. Commissioner, that I happened to be one of the people talking to those four people and we tried to encourage them to go into the plant because we knew that they were there to





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do this.

THE COMMISSIONER: Yes, you told me that once. Now let me ask you a question.

What I want to get here are the realities of what took place. Did you sign an affidavit setting forth what you now tell me?

MR. DAVIDSON: I can't recall at the moment.

THE COMMISSIONER: Did you sign an affidavit setting forth anything?

MR. DAVIDSON: I believe we did,

yes.

THE COMMISSIONER: Did you,

personally?

MR. DAVIDSON: No, I didn't.

THE COMMISSIONER: Well, why

didn't you when you knew the facts?

MR. DAVIDSON: I would think our other representatives

THE COMMISSIONER: Well, you are a representative, of course, and you said that you knew the facts and you were there and you said, "Go in". Why didn't you set that forth on an affidavit?

MR. DAVIDSON: I don't know, it may have been, but I can't recall those facts.

It was some time ago.

THE COMMISSIONER: Well, we will look at the affidavits sometime - we can't do it now - and see exactly what was before the court.





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It is the easiest thing in the world to say that the court acted on nothing at all, because that is not the way the courts act. They may act on information that isn't strictly true because that is the result of the evidence that is presented.

MR. DAVIDSON: Well, perhaps
you could tell me, sir, with your experience,
how is it that court injunctions and numbers
of police seem to go together? When a company
gets a court injunction limiting picketing to
four after many weeks of peaceful picketing on
the part of strikers, all of a sudden they seem
to be hand in hand. I wonder why that would be?

THE COMMISSIONER: But the police are generally to keep order.

MR. DAVIDSON: When the picketing has been reduced to four, why would they need more police?

THE COMMISSIONER: Because the picketing may change in its conduct. Now, just let me point out here - on page 17 it indicates your ideas. On page 17:

"....to limit picketing when the workers resented the obvious provocation of the Company in driving trucks through the workers' picket lines."

What is the exception underlying that? Wouldn't





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you consider, when there is a picket line there, that these trucks had no business to be driving through?

MR. DAVIDSON: That is, of course, what we are proposing to the Commission.

THE COMMISSIONER: Well, that's all right, then submit that now. What right have you to prevent under our law - to prevent a truck from being driven into premises that don't belong to you?

MR. DAVIDSON: Under our law we have no right, but we are saying to change to law so we will have.

THE COMMISSIONER: But in the meantime, you are going to change them all by your own action, are you?

MR. DAVIDSON: Well, I think there is something a little more fundamental than that.

MR. RAND: Well, just answer the question then you can make your explanation. You think you have a right to exclude or prevent that truck from going in?

MR. DAVIDSON: I think there is an emotional consideration on the part of strikers and, whether the law says so or not, the laws have been changed over the years as you well know, and I think the striker feels that he has a right to protect his job, yes.

THE COMMISSIONER: Well, that is



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perfectly frank and I think it is perfectly true.

He may feel that, but it isn't a question of it

being lawful because he feels that this man who

goes in there is a traitor to him and his group.

MR. DAVIDSON: No , but you see if people didn't fight against existing law, we would be still operating under the combination laws. wouldn't we?

THE COMMISSIONER: That is true, but you know people who try to obtain a change of law that way, don't complain about the punishment, they accept the punishment.

MR. DAVIDSON: No, they don't complain about it.

THE COMMISSIONER: They complain about the law and then they are not true people who indulge in what they call civil disobedience. Civil disobedience is one form of manifesting in the opinion of the people involved that certain laws ought to be changed, that they are unjust, and they say "I am violating the law and liable, under the law, to punishment and I accept my punishment". But there is no protest. Now that is civil disobedience, and you can't twist that into an idea that they are going to conceive not what they know not to be the law, but that which they feel ought not to be the law to enforce that by their own actions. Now, that is the basis on which the court acts. If you want to address your protest to the





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legislature, because the legislature has made provision for the giving of injunctions of this sort specifically.

MR. DAVIDSON: Well, if you don't mind my suggesting, sir, I think you are a little bit in dreamland.

as much on earth as you are, let me tell you.

MR. DAVIDSON: Yes, I know you

THE COMMISSIONER: Don't talk about dreamland here.

MR. DAVIDSON: Well, I am suggesting that if you have a situation where a law continues to react against a large section of society, that if those who are responsible for changing those laws refuse to take any action in that connection, then I suggest to you that that section of society has got to react in a different way than you would like it to react.

THE COMMISSIONER: I wouldn't deny that at all. But all I say is that you have the great majority of society against you.

Now, are you going to dominate by minority?

MR. DAVIDSON: Well, that is a question of opinion when you say a great majority of society is one way or the other. The largest section of society is the working people, you know.





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THE COMMISSIONER: And do you think you have all the working people with you? In this case here, how do you express your attitude towards these men who don't agree with you?

MR. DAVIDSON: Sure, we call them scabs.

THE COMMISSIONER: Really, you are just as ruthless to the working men who don't agree with you as the so-called capitalist is.

MR. DAVIDSON: Now, Mr.

MR. DAVIDSON: Now, Mr. Commissioner,

Commissioner

THE COMMISSIONER: That is exactly what is shown by this statement.

I want to say this: If you think we are being ruthless, we happen to know a little bit of what goes on in the law association, you see.

Now, it might be concluded that the resolution of this problem would be for us to agree with what the law society does to their erring members. They don't say

talking about them, I am talking about you and when you talk about dreamland --- . Now, just a moment, please, and let me finish. I am saying that in this submission, which is well expressed, but which really puts the case forward in an absolute form without the slightest consideration of any other interest or any other





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views or any other desires. I don't object to that, but it is the fact. You have indicated that anybody who doesn't agree with you is either a scab or a person who ought to be treated very ruthlessly. Now, there is no doubt about it, that that is the result of generated emotionalism. You think they are betraying your cause and, to a certain extent, they are. All I am suggesting is that you are only human.

Now, the only effect of this is,

I hope, to let us talk the words of actuality.

When you say that the courts are doing this and that and the other thing without any basis,

let us see what is the reality there, because courts don't act like that.

MR. DAVIDSON: Well, Mr.

Commissioner, I have all this stuff here and if you want to go through this business of how the courts have reacted from your point of view, I would suggest that you would conclude that the courts have acted in a proper manner and carried out their function as you figured.

I am including old Judge Garry who is a judge and he ended up the President of the country.

THE COMMISSIONER: Don't think

for a moment that I am not aware of the general

tendency of human nature, and when you say

the generated emotion, you are telling a fact and

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I think you are describing the fact and that everybody is susceptible to that sort of generation. So the so-called capitalists and the so-called labour men are pretty much at the end, they have their same interests and the interests conflict and the first essential to the proper appreciation of that is a realization of what actually those actions were and actually what the purposes were. Now, that is all I am speaking of. I am just as sympathetic to the workers of this world as you are.

MR. DAVIDSON: Well, I am not suggesting that there is any insincerity on your part at all, sir. I want to make that clear.

THE COMMISSIONER: No, I don't mean to imply that.

when you talk about being ruthless, I want to cite an example. That is a matter of opinion, isn't it? Because the example I wanted to use was the law society. Now, if you - and if you will let me finish - if you people find out that one of your members is errant, or has not paid his dues, or whatever happens, you kick him right out. You don't say to him "Get out and instead of practicing your law in Toronto you are going to do it in Hamilton, or Oakville or somewhere else". You say "You are out and





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you are out of a job". Now we wouldn't even want to go that far.

THE COMMISSIONER: Your immediate point is that we have listened to two workers, two union men in the course of this Inquiry, who made a very moving appeal against the way they were treated by their fellow unionists.

So we do know something, and all I say is that you can be as ruthless as the capitalists.

MR. DAVIDSON: As the law association, sir.

THE COMMISSIONER: It could be, but the other thing is that a lawyer is not treated that way unless he has misconducted himself in the interests of the public.

MR. DAVIDSON: Well, we conclude that but, you see, we are not suggesting anything else. We say an organization is established in a plant and that organization has a membership and that organization, by its members, make decisions. In our organization and in many other trade unions that I know of, if there is disagreement with the decisions made, then the members have a right through that organization to change that decision, and if they are going to change it, if a person is part of that organization and he agrees with the decision or disagrees with the decision made, it is made by the majority, doesn't he then have the responsibility to abide?





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His way of changing - or if he is not in agreement with continuing on strike - is it not logical that he should try to change that decision within the organization and not to take action on his own which would be separate and apart from the rest of the organization. You see, if you conclude anything else what you are saying is that you have an organization and it would be quite all right for 100 other people to be going in every which way direction.

are just destroying the first case you put
in the relation of the union to the public.
The public represents the union. The public
constitutes the great majority that make the
law and you think that unionists should obey
the majority of the union? I don't quite
understand that. I can quite understand
and
that/from certain points of view he should.
So should the individual not try to impose
his view in place of law as you think the
individual union shouldn't try to impose
his view against the view of the majority.

MR. DAVIDSON: But there is quite a difference.

MR. POLLOCK: It is your example, and there may be quite a difference, I will agree with that.

MR. DAVIDSON: There is quite a difference when you are talking about the





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class of people, you are talking about the majority of the people being ordinary people. When you are talking about scabs, you are usually talking about a handful of strike breakers who have been rounded up by the company who are the people who try to impose their view on the majority.

you are trying to impose your view of the law on the majority. Now, the thing to do is to modify it. I agree that there has been a hesitation, but why? Because if you had been in the position of the capitalist, you would have done the same thing. In crude terms, you have your property and it was yours and today you recognize it. If I want to do as I please over your land, will you allow me, or will you resent that?

MR. DAVIDSON: But I am not suggesting there is any problem of personal, private property, Mr. Commissioner.

THE COMMISSIONER: But don't you see that everything that is done here is to some extent a modification of the absolute rights over private property?

MR. DAVIDSON: But that is what the fight is all about.

THE COMMISSIONER: Of course it is. Now put yourself in the position that you were just as close and insistent upon - now





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just a moment, please - the rights of respecting your property as anybody is including those whom you call the employers, or the capitalists.

MR. DAVIDSON: Yes, but I happen to think there is quite an imbalance there.

there is an imbalance and, insofar as economic power, that imbalance is the determining factor, that is quite true. But what we are trying to work out is the condition of society in which we would substitute reasonableness for arbitrariness. That is the problem.

MR. DAVIDSON: What you are suggesting, sir, is that there would be no class conflict. I would agree with you and hope that that would be the situation.

THE COMMISSIONER: I am suggesting that that is the end of society or society would destroy itself, that is all.

MR. DAVIDSON: Well, I don't see that our proposals here are that radical that we are going to destroy society.

THE COMMISSIONER: I am not suggesting that, but this has led to this from your attitude. In this submission, really, if a person read that he would say "What about the other side?" You make no concession to the other side. You make no concession to any reasonable difference of opinion from yours.

That is all right if we understand it that way





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and that is the way I understand this and I take it that in your conception of a picket line as you, in one paragraph, explained it or expressed it, you say the law would enable you to say that this plant has got to stop because 90 per cent of the workers say so. Now that is a rational consideration if you can arrive at it, but let us not cover it up. Let us accept it. and then you say that the picket line should not be interfered with if that is its purpose and that is its effect and that is a question that arises as a social phenomenon - that is a third-rate expression here, a social phenomenon. All I am emphasizing is that we may as well be frank about these things as in that case so that we know exactly what the conditions are which you seek to modify. And it may be very easy to understand that some modification ought to be brought about. Now, that is what we are here to determine.

MR. DAVIDSON: Well, I didn't know we weren't frank. In fact, I thought by your words you said we were rather blunt about our position, and we intend to be blunt about it.

THE COMMISSIONER: Well I can take as much bluntness as you and perhaps a little more. Now, that will clear the way for an open discussion.

MR. POLLOCK: Let me ask you about the type of union security, if we are going





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to use that example of strike. What type of union security did you have in the plant at the time of the strike?

MR. DAVIDSON: At the time of the strike I believe we had the revokable check-off.

MR. POLLOCK: When you conduct a vote, I see that you require 70 per cent of the members voting in the plant. Is that members of the union or members of the unit?

MR. DAVIDSON: Members of the union, yes.

MR. POLLOCK: So you could conceivably have a situation where you had a hundred employees of the unit and 25 members of the union and 13 people voting in favour of the strike, that would carry the strike vote, if it was a simple majority, or 20, so that you would have more people being opposed to the strike than were in favour of the strike.

MR. DAVIDSON: Well, if you have any brains in the first place, Mr. Pollock, the 25 members of a plant out of a hundred, you are not striking. It is not a very good example.

MR. POLLOCK: Well, what do you quarrel with? What part of the example do you quarrel with?

MR. DAVIDSON: Well, I said

that any union . .

MR. POLLOCK: Would you take





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30 or 35 or 40 or 45 or 50? I don't want to quarrel with you, Mr. Davidson, but you are being unreasonably objectionable.

MR. DAVIDSON: Well, I am sorry, but I don't agree with you.

MR. POLLOCK: It is not a question of you not agreeing, but I just want to know what part of that example would be suitable. You have a number of people in the plant who are not called upon to vote. They are workers in the plant; they don't vote on your union. You have a voluntary revokable check-off. They are not members of your union.

MR. DAVIDSON: That is right.

MR. POLLOCK: And you are not called upon to vote in your determination of whether the plant should go on strike.

MR. DAVIDSON: Well, that is generally the case. We have had situations where even non-members have been allowed to vote.

MR. POLLOCK: Well why are they not to vote on the question of the political analogy? Why should the whole constituency not be entitled to vote if you are going to stop them coming into work?

MR. DAVIDSON: They have a perfect right to join the organization unless there is some reason that they wouldn't be able to join.

THE COMMISSIONER: But they didn't pay any dues.





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MR. DAVIDSON: That is right, so why should they make decisions in the 2 organization? It wouldn't be acceptable to 3 you to have the public decide what your 4 association should do. 5 MR. POLLOCK: Is the normal 6 union security clause at all your plants a 7 voluntary check-off? 8 9 MR. DAVIDSON: They vary all over the place. There are some shops that we 10 have contracts with that have no check-off at 11 all and the dues are collected by hand right 12 up to the point where it is compulsory check-off 13 14 of dues. 15 MR. POLLOCK: Do you have union 16 shops as well, that is a union shop where you 17 have to be a member of the union to work in the plant? 18 MR. DAVIDSON: I don't think we 19 20 have any that have gone that far. MR. POLLOCK: So the highest 21 level you would have would be a Rand formula 22 sh o? 23 MR. DAVIDSON: Yes. 24 THE COMMISSIONER: Have you 25 26 some of the el MR. DAVIDSON: Modifications 27 of them yes dir. 28 THE COMMISSIONER: I don't 29

remain of the same opinion.

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MR. POLLOCK: So, in those plants you have the same rules that if they aren't members of the union, even though they are paying the dues under the check-off, they still don't get a vote to determine whether there is going to be a strike?

MR. DAVIDSON: They are not allowed to participate in the decision making of the organization unless they are members.

MR. POLLOCK: That was the whole purpose of my question, thank you.

Now, at the opening of your brief you talk about the right to strike. Can you tell us what is included in that term, "the right to strike"? Now we understand that the examples you have given of the early reference to Lincoln and those people, the right to strike was the withdrawal of your labour. You weren't a slave and you could withdraw your labour. In addition to the withdrawal of your labour, what else is included in the right to strike?

MR. DAVIDSON: Well, I think that is the right that we are concerned about, the right to withdraw your labour.

MR. POLLOCK: Then there is no question that today, in the Province of Ontario, you can withdraw your labour. You can go much further than in Lincoln's time and you can do more than quit. That was his comment.





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THE COMMISSIONER: What do you think he meant by the word "quit"?

MR. DAVIDSON: I think he is talking about the right to strike in this instance.

THE COMMISSIONER: What is involved in the right to strike in relation to the shop or factory?

MR. DAVIDSON: Well, it seems to me that the right to strike is the right to withhold your labour with the possibility of going back to that employment.

THE COMMISSIONER: Well, that is what I think is necessary, that you don't intend to severe your relations, but you see that modifies the ordinary contract of employment. In England, certainly until the last few years and up to this moment, you must terminate your employment before you strike or you are guilty of a breach of contract. In this country we don't recognize that.

MR. DAVIDSON: Well, that is a recent development, now, isn't it? In the Province of Quebec, when the teachers were refused the right to exercise their strike to enforce their economic demands, where there was a freeze put on wages and the teachers went on strike and then being forced back into work under Bill 25, they said "We will resign" and the government said "You will not resign because





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we will pass legislation that says you can't resign until the term of your contract is up.

THE COMMISSIONER: Well, I would like to see legislation of that sort, with this qualification, that if you make a contract and then break it, the law doesn't say that you must carry it out except in very exceptional circumstances and it won't do it at all affirmatively. It may do it negatively. If you promise to work for me and not for somebody else, they won't make you work for me but they will prevent you from working for him. If you don't want to work at all, that is your privilege. You don't have to work in our civilization at all. You have to live, I agree, but in the early theories, it was the individual who stood out from the mass and who provided a means of activity or means of working for the other people, and it was on that basis that it was his individual enterprise and that it might have been his idea or his intention and he was an outstanding man either mentally or physically and he was the one who carried so many with him in his ideas. That is what it sprang out of.

MR. DAVIDSON: Well, that is your opinion, sir.

your opinion that it arose in any other way?

MR. DAVIDSON: Yes, sir.





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THE COMMISSIONER: What way?

MR. DAVIDSON: Well, I don't think the individual made history; I happen to think that people made history and I think it is the people that developed the individual and not the individual who developed the people.

THE COMMISSIONER: They have successfully, I think, reached the point where they are in a position to determine their own future even if it means destruction; but don't try to tell me that the slaves of the past weren't slaves because of the domination of individuals.

MR. DAVIDSON: I suggest to you, sir, that the reason they are no longer slaves is because

THE COMMISSIONER: Of course not, but I am talking about the commencement of it.

MR. DAVIDSON: Well, I say, again, it is a matter of opinion. I think it happens to be the people who make history and not individuals.

right. You have a perfect right to do that.

But we have private property. It arose out of private property and private property means the individual and you are a private property owner, I have no doubt, and you don't want anybody to interfere with that property.





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MR. DAVIDSON: I would say that if my private property was interfering with the rights of other people.

THE COMMISSIONER: Well, it is interfering in this sense, that there are many people haven't that and they would like to have it and you resist their attempt to get it.

MR. DAVIDSON: No, that is a perfectly legitimate and honest desire on the part of people, isn't it?

THE COMMISSIONER: And the individual to hold it, yes, and the other people to get, and you resent that and you resist it to the utmost. If I tried to take your automobile from you, what would you do?

MR. DAVIDSON: I would think you would have to have a very good reason to try and get it.

THE COMMISSIONER: I would have to have quite a bit of power to get it, yes.

MR. DAVIDSON: Well, if I conduct my automobile all over the street in an erratic way

THE COMMISSIONER: Now, don't spread it into something else in the community.

I am thinking of what you can really see yourself, is your attitude towards the same thing that the capitalist has.

MR. DAVIDSON: But I am telling you, sir, that if my property is getting in the





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way of anyone's rights or is holding up progress or stopping people from having a decent standard of living because I want to control it, then take it away from me.

THE COMMISSIONER: Yes, but you are not following the argument at all and there is not much sense in wasting time on it.

MR. DAVIDSON: Well, I am not agreeing with you.

are just like the rest of us and we are like you. So don't delude yourself that you have any difference in general attitude because that is a biological question and we all come from the same source, you know.

MR. DAVIDSON: Well, I think

I have a little different attitude to people
in general and many people feel a responsibility
to a dollar bill. I think there is quite a
difference between me and Mr. Westinghouse.

THE COMMISSIONER: I accept that and I think you have undoubtedly cultivated an appreciation of the difficulties of those who aren't what we call as fortunate as other people. I think sometimes it is a misfortune to acquire too many things that will drag you down or interrupt your course through life. But assuming now - and I will assume that you are animated by a sympathetic understanding of the

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lives of people for whom life hasn't very much to offer. We are trying to find out what the whole society will agree to in the way of modification, not only in modifying the so-called rights, but in imposing obligations. You see, the very law that you criticize is the law that allows you to compel an owner of property to negotiate with you. That is a tremendous advantage that you must credit the law with; it allows you to compel this man to come in and bargain with you in good faith. But that is on his own property, remember.

MR. DAVIDSON: But remember, sir, and I am not suggesting that you don't agree or understand, I am saying that we do have a fundamental difference of approach. Now you say that these things come about and I don't know how, in your opinion they came about, or how these laws came about or how this employer all of a sudden is a nice fellow and is sitting down

THE COMMISSIONER: I am not talking about his qualifications at all. I am just talking about legislation.

Now, just a moment. I am quoting legislature which represents you and me and all of us.

MR. DAVIDSON: Well, you have your opinion about how these things developed and I have my opinion about how they developed and





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I say they developed because the working people, through their struggle to achieve a decent standard of living, have brought about these changes.

and I am telling you the beginning of that
process, that is all. You are beginning at
the end and I am beginning at the beginning.

And all I say is that going through this modification
of the individual and his assertion of rights
we have to consider the rights or privileges
or indulgences and the desirability of others
too.

MR. DAVIDSON: I agree.

take the question today of full employment. Who is going to lead in that, the people without great minds or the people who have initiative and who are willing to risk and who are willing to take bold steps in enterprise that other people are doubtful of, or incapable of imagining? There is one thing that you must keep in mind, you must preserve the initiative of the individual.

MR. DAVIDSON: Well, all the blames don't belong to capitalists, sir.

THE COMMISSIONER: No, but I notice that even among labour leaders, the best of them cease to be or play a passive role. They want to act - they want to lead, which is the proper thing. And they come to the





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top because they see a bit further than the rest of us. And I have no doubt that you feel the same way and legitimately.

MR. DAVIDSON: Well, as I say, we have a fundamental difference in approach.

THE COMMISSIONER: I don't think we have any fundamental difference at all, but we will leave that for the present. I think we are quite in agreement, in fact.

MR. DAVIDSON: Well, I will say this: that you have these people whom you say are given leadership in the community and society. I don't think for one minute that working people wouldn't be capable of doing that as well and I am not so certain that, in the present system we have, would necessarily result in our society stepping backwards.

THE COMMISSIONER: Well, all

this discussion is for is to elucidate your conception of what a picket line can, today, do.

All I am suggesting is that by virtue of what you can see that it generates emotionalism and then it leads into passionate feelings in which you can really stop your own unions at the gate, and they have. Now that, I take as a fact, and you say we ought to be able to do it.

Well, we will accept that as a proposition from you, that you think you ought to be able to do that. All I am suggesting is, that by doing that, you are asking the law, and properly perhaps - I am





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not questioning that at all - to impose a further restriction upon the ownership of a plant.

MR. DAVIDSON: That is right.

THE COMMISSIONER: Well, then,

that is clear.

MR. DAVIDSON: Yes, we feel that the organization existing in a plant now, in modern days, an organization in Ontario existing in a plant - or it exists because it had to go through certain steps to, first of all organize those workers and to organize those workers they had to have them sign a union card and, under our law, to collect a dollar, and they had to sign up at least 45 per cent of those people and, as a result of signing up 45 per cent of those people, they applied to the government board and this government board then examines all of these cards and says, "We will order a vote at this plant". Now, if the union is successful, it will obtain a vote of more than 50 per cent of the people and therefore, can now legally represent those employees in collective bargaining with that company and the government recognizes that it is the union's right to do so on behalf of those employees.

However, in the course of those negotiations with the union representing all those employees, somehow if the negotiations break down and a strike is necessary, the government says, then, you don't represent all





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those employees.

THE COMMISSIONER: No, it doesn't say that at all; all it says is that you have to go through certain procedures before you are put into the position of freedom of action.

MR. DAVIDSON: That is right, sir, yes.

THE COMMISSIONER: As far as the union is concerned, it continues to represent them.

MR. DAVIDSON: But are you suggesting, then, that you can represent employees without going to the government?

THE COMMISSIONER: What do you

mean by represent?

MR. DAVIDSON: Under the terms of the Ontario Labour Relations Act, to represent employees, even though they are not members of the union, you can still represent them.

THE COMMISSIONER: You speak for them; that is all.

MR. DAVIDSON: Yes, and the union shall represent those employees.

THE COMMISSIONER: But what effect has that? What happens after the negotiation is off?

MR. DAVIDSON: Well, I am suggesting to you, sir, that if the government says that they recognize that the union is legally representing those employees, then shouldn't it





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be that those employees then should be the ones, and only the ones, who make the decision whether to strike, or whether it goes on or continues or is concluded? Shouldn't it be that?

THE COMMISSIONER: I am conceding that, but what for?

MR. DAVIDSON: Then we wouldn't have to worry about scabs, would we?

THE COMMISSIONER: You mean that the majority would control the whole union?

MR. DAVIDSON: The majority would make the decision, yes.

THE COMMISSIONER: Well, that is a proposition that is logical, of course.

But of course, the individual has something to say about that. He says, "It is quite true that I belong to the union, and I owe it a certain allegiance, but the union is being misled and I am not going to follow it". I suppose that is what he may say.

MR. DAVIDSON: Yes, he may.

THE COMMISSIONER: All I say is that you don't seem to conceive any possible justification for that act.

MR. DAVIDSON: But that is not true, Mr. Commissioner. I want to make it absolutely clear that I think that the individual has every right - and I say that he gets every right in the trade union movement as I know it today - to get up at any meeting of any union





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I know of and freely and fully express his opinion on this, that or the other subject. It would be quite wrong on the part of this Commission, to conclude that there is a denial of the democratic process in most of the unions as they exist today. The fact is that members are getting up, as you well know, sir, and expressing their views today at a rate that was unheard of even five years ago. People are getting up and putting their positions and having them heard and either rejected or accepted, but there is certainly every right for the individual, to express his views.

THE COMMISSIONER: Well, I am not in a position to say.

MR. DAVIDSON: Well, I am, sir.

THE COMMISSIONER: You are, in

your own union, but you are not the only union.

MR. DAVIDSON: I said, "of the

unions I know".

THE COMMISSIONER: We have had cases in which they weren't, it was a personal fear.

MR. DAVIDSON: Unfortunately, you are right, sir.

THE COMMISSIONER: So you know we can't get Eutopia on either side of this conflict.

MR. DAVIDSON: No , but I don't

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think --- you know there is lots of democracy in the trade union movement.

THE COMMISSIONER: Well, even after the speech against it, your attitude towards him is one of contempt and derision; you call him a scab.

MR. DAVIDSON: It could be, yes.

THE COMMISSIONER: And you want to be able to exercise over him an authority that you are not willing to allow society to exercise over you.

MR. DAVIDSON: Mr. Commissioner, just on that point, when he joins an organization, he has to agree to certain obligations, right?

He takes a oath of membership and he comes in there to the membership of the organization and he agrees to uphold that oath.

don't think we need waste any time on that.

I agree with you that it is a most annoying thing and it is looked upon as disloyal and, in one sense, it is. But we have that individual and I say that we become members of a community and we are citizens of this country, and yet we are fighting with those who don't agree with us as to what our laws and regulations should be. So we have that conflict.

But, let's get down to more concrete things; the exact content of your conception of the picketing, which I take to



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mean this, as you have frankly stated: By means of members and by means of attitude and what may be said and even expressed otherwise, to prevent any intercommunication between the street and that plant.

MR. DAVIDSON: Unless it is vital to the safety

THE COMMISSIONER: And you will agree that that plant, on the very assumption that underlies your strike, that that plant must be preserved because you look to the future at that plant as being your means of livelihood.

MR. DAVIDSON: That is right,

sir.

THE COMMISSIONER: I think the difficulty is that you haven't put it in any philosophical form. How, in a theoretical sense you can justify this imposition in qualification upon the individual's right to use his property as he pleases. Now, have you any theory, except the mere assertion, that you ought to have what you desire?

MR. DAVIDSON: Well, I would say this, sir, that the private property that we are concerned with in industry, I say this: that there certainly is a responsibility on the part of that group of people who control that piece of private property; they have an obligation far beyond the plant gates, far beyond the street on which that plant is located,





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they have a responsibility to not only the employees working for them, but to the whole of the community.

THE COMMISSIONER: Well, they can lock the doors and never open them. They can build a plant and close the doors and never operate, can't they?

MR. DAVIDSON: Yes, that's right.

THE COMMISSIONER: They can

destroy it if they want to.

laws, yes.

MR. DAVIDSON: Under our present

THE COMMISSIONER: Then, on what basis can you compel them to employ you and give you work and a portion of the production? What is your theory?

MR. DAVIDSON: In life the only way you can do it is because they need your labour.

THE COMMISSIONER: Well that comes from their side, but from your side, what do you theorize a right to compel them to open the doors and take you in as a worker?

MR. DAVIDSON: Well, again,

you come back to the fundamental question; and
the fact is, as far as I am concerned personally,
it is my opinion that it is the workers of that
plant and some previous plant, or somewhere
along the line, who contributed to the wealth
of that company and provided for its very





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existence	to	be	there	in	the	first	place	€.	
	THE COMMISSIONER:						But	they	were

compensated for that.

MR. DAVIDSON: Of course. As I say, we have a fundamental disagreement.

THE COMMISSIONER: Weren't they compensated for it?

MR. DAVIDSON: They were compensated on the basis of what they forced the employer to pay and what the abour market was and the condition of the economy, and so on.

THE COMMISSIONER: Well, what you are really doing, and I think it is an interesting idea, is to establish some social relation between that man and the plant.

MR. DAVIDSON: The worker, yes, I see what you mean.

THE COMMISSIONER: Have you attempted to explore that to see what the real justification for that view is?

MR. DAVIDSON: Well the social relationship is limited only to what he can force the employer to pay him in a wage or benefits or conditions of the work. You know, there is a great difference in the conditions of work today than there was 20 years ago.

THE COMMISSIONER: What brought that about, do you think?

MR. DAVIDSON: I think it has been the struggle of the people, sir, to improve





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their lot in life. I think that has been the only reason that conditions have changed.

THE COMMISSIONER: You haven't had any labour governments in this country.

MR. DAVIDSON: Well, you see, s'r we haven't, no. You will see in this brief that the condition is quite different in North America than in any other country in the world, in that there has not been a party of labour, as it were, until recent history in Canada and it is questionable whether there is one in the United States, so that the working people have had to come to rely, to a much greater degree, on the trade union movement in these countries for social change, than they have, say, in Britain or some other country, where they had a party that would seem to represent them and, therefore, they see the possibility of social change coming through a political party, whereas, in North America there has been a much greater reliance on the trade union movement to bring about this change.

---Short recess

MR. POLLOCK: If we could return for a moment to the consideration of your brief. You suggest on page 7, under the general heading, "The Road to Strike", that:





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that very little consideration of the Union's proposals takes place before this procedure ..."

and that is the conciliation procedure ---

You go on to say:

"Until recent times the Conciliation Officer stage of this procedure has no meaning at all."

I would like you to tell us what you mean locally, and whether you are talking about your particular union or generally that there are no agreements concluded until conciliation starts, and what you mean by "recent times".

MR. DAVIDSON: Yes, sir.

First of all, I am referring to our own union.

Our experience has been in the past that the conciliation officer stage of the conciliation proceedings is rather meaningless in that the conciliation officer generally came in and stayed for an hour or two, or a day, and left. And it just sort of automatically went over into the next stage of the conciliation board and I can't recall in the last number of years - and there could be one or two exceptions - where a conciliation officer was able to effect an agreement. That has changed somewhat now and there seems to be a different direction with the conciliation officer. There





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has been a change in the act where now he can hand down what we generally call a no-board report. He hands down his report and recommends that no conciliation board be set up. That, now, is beginning to have some meaning in negotiations, where the employers and the union, if he indicates this they start to get down to some rather serious discussions and we have, as a result of this change in the act, been able to utilize the services of the conciliation officer and have been able, in the past - I think a year or so - been able to effect agreements at that stage of the proceedings.

MR. POLLOCK: Well, when you negotiate a collective agreement, the experience of your union is that - now let me ask this question: Has the experience of your union been that you have always had to refer to conciliation to go to strike, or have you concluded agreements with the employer without going that far?

MR. DAVIDSON: Yes, we have.

MR. POLLOCK: So that would you say there are more agreements concluded by direct negotiation than those in which you had to either resort to conciliation or the strike?

MR. DAVIDSON: Undoubtedly, there are many more agreements concluded without the necessity of strike action.



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MR. POLLOCK: No, I mean with reference to the machinery at all.

MR. DAVIDSON: I wouldn't want to say there hasn't been any, but very few that have been concluded without requiring or involking the right to have the conciliation services brought into play.

MR. POLLOCK: Well, the figures in this report - and I refer to the Carruther's Report and I don't know if you have seen those or not - but going back to 1958, are we talking about the same time? Would this be far enough back for you?

MR. DAVIDSON: Well, it is a little too far.

MR. POLLOCK: In 1958 they had approximately 1214 cases that were referred to a conciliation officer that went to the conciliation stage. I think that is the highest time, and it averages between 900 and 1100, somewhere around there, in any one year. Now, from my experience - and perhaps you could correct me - there seemed to be more than 1200 collective bargaining agreements made in a year, wouldn't you think so?

MR. DAVIDSON: Many more, yes.

MR. POLLOCK: Would you say

twice as many?

MR. DAVIDSON: I don't have those





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figures with me but I would think it would be many more than 1200.

MR. POLLOCK: So that someone has estimated for this Commission there were between 2500 and 3000 collective agreement situations open up every year. And then if you have 1200 or a thousand referred to conciliation stage, either the officer or the board, on the way to strike, then the difference – some 1200 or 1500 or 2000 – must have been settled between the parties without any reference.

MR. DAVIDSON: One could conclude that, I suppose, yes.

MR. POLLOCK: So that half of them are decided between the parties before you get to this stage.

MR. DAVIDSON: I would think that one could conclude that, yes.

MR. POLLOCK: So, next, you get to the conciliation officer stage and of the remaining disputes about half of them again are settled by the conciliation officer. In 1958, 601 were settled by the conciliation officer out of 1200 and similar figures exist for 1959, 613 out of 1120, and all the way down the line, going to 1965 when 548 out of 1175 were settled. So that the conciliation officer stage has settled half of the disputed cases.





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back to 1958. Then the board settled some of the remaining and you get down to probably about 5 per cent where you get a strike. So that, really, machinery isn't that bad when you suggest that a number: "It is our experience that very little consideration of the union's proposals take place before this procedure is invoked." It really doesn't hold up as far as the figures are concerned, because you've got over half of them being settled before the procedure is invoked.

MR. DAVIDSON: Well, I am not arguing with those figures; I am only telling about our experience. Maybe we've got all the tough bosses, I don't know.

MR. POLLOCK: Well, let me refer to - I think the recent figures - and I am reading from page 198 of this publication where it sets out the number of agreements signed by the union in any one year - in 1965 and officer dispostions involving that union in 1965, and reading down from the United Electrical Workers, we find that 24 agreements were signed in 1965 and 24 officer dispostions. So that the officer disposed of 24 of those agreements signed in 1965.

MR. DAVIDSON: Yes, but I said "until recent times".

MR. POLLOCK: All right. Would





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you suggest that the United Electrical Union's experience is different from the general one that you always go to either conciliation stage before you conclude an agreement?

MR. DAVIDSON: I said in recent times, with this new change in the act, the conciliation officer stage of conciliation services proceedings has been much more effective. Now, I think even here locally, that that has resulted in quite a number of our agreements locally being settled at that stage of the proceedings now. In fact, I don't know, in the last year to two years, where we have had to go to a board, we have been able to effect agreements at that stage, or disagreements; one or the other.

MR. POLLOCK: Well, in effect, in 1965 you had settled all your outstanding disputes at that conciliation officer stage.

MR. DAVIDSON: We presently have one local employer where we have had the conciliation officer in and not been able to effect an agreement and that will be going to a board.

THE COMMISSIONER: What is your opinion of the board? Is that a desirable member?

MR. DAVIDSON: We have found, in our organization, it is hard to generalize, but the board has been able to play an effective





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role in the process of collective bargaining, yes.

Again, sometimes not too much in thelast period

of time, but before that, we used to experience

tremendous delays in procedure.

THE COMMISSIONER: Well aren't you, in part, responsible for those delays?

Don't you agree to a postponement from time to time because the act says distinctly that only certain times are allowed unless the parties agree? I can agree with you the undesirability of delays that take place but I think you are, in part, responsible for them.

MR. DAVIDSON: Well, I wouldn't suggest that there hasn't been agreement between the company and the union that would hold off a certain hearing for a period of time, that may be true, but generally, that is not the situtation. Generally, the union likes to have that procedure move along as quickly as possible and in those circumstances, I can't recall or be able to understand how the union would be responsible, sir. The

THE COMMISSIONER: I mean that you consented to the postponement.

MR. DAVIDSON: In the sense that we don't go on strike, you mean?

MR. POLLOCK: In 1958 the committee of the Legislature had evidence presented to them that a large number of the delays were due, in fact, to both of the





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parties agreeing that the chairman of this conciliation board is busy for the next two months. "Would you like another one?" You say, "No, we will wait for this one".

MR. DAVIDSON: Well, that is quite possible that the parties would prefer a certain chairman of the board, but I wouldn't think - and I don't have these facts - but to me it wouldn't seem to be a general application. There might be some specific case or other.

it suggested that the employer would be represented by somebody - a junior person - and they said, "We are not ready and we want an adjournment" and the union has gone along with it. That was challenged on the ground that they were just delaying tactics. Have you ever taken anything of that sort before the labour board, complaining that this isn't good faith?

MR. DAVIDSON: Well, you always have a feeling when you take those things to another board that you are going to be longer than you were hoping to be in the first place.

THE COMMISSIONER: It seems to be inherent, then.

MR. DAVIDSON: Well, you see there is the old saying that laws are made to be broken and this may not be the best place





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to use that.

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THE COMMISSIONER: Well, I don't

have that view.

MR. DAVIDSON: Well, the fact is that those dates set out in the act appear to be very flexible.

MR. POLLOCK: You also suggest on page 8 that:

> "The working people have every right to insist that the condition of 'no contract no work' return to labour relation. Any arrangements made other than this is the business of the contracting parties and not of any outside body."

I assume you mean by this "outside body", either the government or the legislature?

MR. DAVIDSON: Yes.

MR. POLLOCK: Well, I am sure

your experience goes back farther than mine but I can recall reading about employers who used to make that same cry - that is our business and the government can stay out. "If we want to get a yellow dog contract out of these people, it is our business and if the union is strong enough to organize us, then we don't need any kind of certification procedures, it is our business; stay out. It is our employees and





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our business". That was categorized as the law of the jungle at one stage in the 1930's and you don't want to return to that sort of thing.

MR. DAVIDSON: I am not suggesting there that what we are saying - that we want to accept no responsibility. What I am saying here is to try and get around the very question we have been talking about here. That is, that you reach the end of your agreement and then this procedure goes on for several months beyond that date. Now there has been some considerable improvement on that, but still it goes on for several months. What we are saying is that the contract termination date should become a meaningful date.

THE COMMISSIONER: Would
you rather have a retroactive agreement?

MR. DAVIDSON: You mean a

retroactive ----

THE COMMISSIONER: To the date of the termination.

MR. DAVIDSON: Yes. Sometimes you are able to receive that in the wage area. You are able to arrange a retroactive application of wages but it may not apply retroactively to seniority improvements that you make.

THE COMMISSIONER: Doesn't one section say that depending, subsequently, on the termination that during the discussion





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the conditions of labour shall remain the same?

MR. DAVIDSON: We don't want them to remain the same.

THE COMMISSIONER: Even when you are negotiating? That would meet the question of seniority.

MR. DAVIDSON: But, sir, supposing I was working in a plant and I had the type of seniority protection that protected my job in this manner and, however, if that condition didn't prevail, I would be laid off. But in the course of my negotiation with the company I, as a member, have impressed the union that that seniority should be changed so as to provide me with additional protection, but in the meantime the contract goes away beyond the termination day and there has been a lay-off, I would be laid off under the old condition and not the new condition.

THE COMMISSIONER: I don't understand what you mean by "the new condition".

MR. POLLOCK: The one that is still under negotiation?

MR. DAVIDSON: Yes.

THE COMMISSIONER: Well, do
you meet situations of that sort very frequently?

MR. DAVIDSON: No, I wouldn't
say frequently, but we have had situations, sir,

where, for instance, we had been able to





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negotiate an additional statutory holiday for the employees. But in the course of negotiation, that statutory holiday has gone by and it is very hard to get that retroactive.

MR. POLLOCK: You will get it next year, though?

THE COMMISSIONER: You would be satisfied to get it prospectively?

MR. DAVIDSON: But the point is, shouldn't a contract termination date have meaning? You see, what is the difference if a contract is going to end up six months after the contract or three months after the contract or by the contract date? It seems to me if you make a contract for a period of time, then we would like that contract date to have some meaning. Therefore, I think that means additional pressures in the negotiations, not only on the company but on the employees and the unions to try and arrive at a satisfactory settlement of their differences by that termination date. When the parties know that they are not faced with a deadline, quite often serious negotiations don't take place until some type of a deadline is set.

MR. POLLOCK: Have you ever, in your experience, found ----

MR. DAVIDSON: In fact, it

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never does, I am sorry.





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MR. POLLOCK: ... found that your conciliation procedures have got more from the company than your negotiation has set up?

MR. DAVIDSON: We have never achieved negotiations. Well, there was one peculiar situation locally here, where we did arrive at a settlement that was actually higher than our demands in the first place, but that would really be a peculiar situation. We have never had a contract settlement that met fully the demands of our membership.

MR. POLLOCK: Well, you would be very surprised, I suppose, if you ever did. You have to aim your sights a little bit higher the next time. But the point I am asking you is: Have you ever been in the position where you feel the conciliation procedure has helped you, as a union, to get more out of the company, that additional lever, that either the conciliation officer or the views expressed by the members of the conciliation board gain you more or would gain you a satisfactory level without necessitating the resort to strike?

MR. DAVIDSON: Well, that usually depends on his effectiveness. It depends, generally, on what you might have in your back pocket as a pry to bring some realism into the company's thinking. For instance, if you had, under certain conditions, taken a strike vote and made it clear to the company that the





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employees of that particular plant were not impressed with the company's position, then you may find that the conciliation officer would find that useful in his work to try and bring some realism to the company's thinking.

MR. POLLOCK: In other words, you have had an experience where you got far enough in the conciliation proceedings that, insofar as the union is concerned, not to resort to strike?

MR. DAVIDSON: Oh, yes.

MR. POLLOCK: So they have

been of some assistance to you?

MR. DAVIDSON: Yes.

MR. POLLOCK: So you can't say there is always a delay factor; there is some good that comes out of it?

MR. DAVIDSON: But you see there are two different questions. I am not holding that conciliation officer or the conciliation board, as such, responsible for delays that take place in procedure. That is not the point.

MR. POLLOCK: But I am talking about the system.

MR. DAVIDSON: But I am saying if you have an effective termination date in a contract, I suggest to you that the realism that has to come somewhere down the line, would then have to be viewed in respect to that





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termination date.

MR. POLLOCK: So now you've got two months to the end of your agreement and you've got two months to contract all your negotiations.

MR. DAVIDSON: Well you don't have two months. It is a matter of negotiation between parties.

MR. POLLOCK: But two months before the expiration date.

MR. DAVIDSON: Well you can submit it six months prior if that's what the contract says.

MR. POLLOCK: But they are not required under the Labour Relations Act to negotiate other than at that period of time. The Act says two months.

MR. DAVIDSON: At least two months.

THE COMMISSIONER: Within two months.

MR. DAVIDSON: But, sir, you can negotiate with the company six months in advance.

MR. POLLOCK: But if you have a two year agreement, when would you start your negotiations?

MR. DAVIDSON: That would depend on your contract.

MR. POLLOCK: What is the average





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length of time in your contract?

MR. DAVIDSON: I would think it would be two or three months before the end of the contract termination.

MR. POLLOCK: All right, two or three months before the termination date of the contract, so you could have to compress into that space of time all of the procedures that now exist.

MR. DAVIDSON: Yes.

MR. POLLOCK: Do you think it would work in those circumstances?

MR. DAVIDSON: Well, I know of one situation now where it is working. I am not saying it will meet the exact deadline but it could be possible.

MR. POLLOCK: If both parties want to do it?

MR. DAVIDSON: It could be possible.

THE COMMISSIONER: Well, what do you mean "meaningful"? What would happen after that doesn't happen now?

MR. DAVIDSON: Well all you do, you see, in negotiations that exceed the termination date of an agreement, all you do really, at some point or other you set up another termination date. That is all you do, really. You say that we must have an agreement by such and such a date or, if that





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doesn't work out, then the date is extended and these - either by law or by agreement.

THE COMMISSIONER: Well, it says you can't change the working conditions. What would you say - if you didn't have that, you would have nothing.

MR. DAVIDSON: But why not have the law say that any new conditions must be in by the termination date of the agreement?

THE COMMISSIONER: The parties must agree upon them before the contract expires?

MR. DAVIDSON: Well, look at the situation this way, if I can use this example: If you owned an office building and the rent was \$100 a month and the person came to you and said "Now we signed an agreement for that for two years and that will expire on July 1st". Now you get a person, when it is coming up to the end of that two-year period, and you say to them, "Well, now look, things have changed around here and that rent is going to have to go to \$125". Now he says to you, "We will negotiate that", so he is going to negotiate with you as long as he can because ----

past the day - if he goes beyond the day his negotiation has no legal effect, whereas, it has some effect here. You are going to





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negotiate here but the landlord doesn't have to negotiate.

MR. DAVIDSON: What I am suggesting to you is that we would have the same situation in labour unions.

THE COMMISSIONER: Do you want everything to be dissolved the moment the agreement ends?

MR. DAVIDSON: I am saying unless there is mutual agreement between the parties to extend the agreement, then that termination date should be meaningful. I sign a contract with you for two years and that's how long it should last - for two years.

MR. POLLOCK: So, in effect,
you are abandoning concilation procedure?

MR. DAVIDSON: Now, I didn't
say that, sir.

THE COMMISSIONER: Well, I don't quite understand what you mean because, when you say it should be meaningful, what do you mean by that?

MR. DAVIDSON: That it should have meaning; the contract would end on that day.

THE COMMISSIONER: Well, do you continue to work after that?

MR. DAVIDSON: That would be a decision left up to the parties.

THE COMMISSIONER: But supposing





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you can't agree and you go on for a month. Now, what are the terms under which you are going to continue during that month?

MR. DAVIDSON: You are not going to continue.

THE COMMISSIONER: Then you stop work?

MR. DAVIDSON: You stop working.

THE COMMISSIONER: You go on

strike?

MR. DAVIDSON: That is right.

THE COMMISSIONER: Well, that is an easy thing to say - just that we will stop working.

MR. DAVIDSON: That is right,

yes.

MR. POLLOCK: What is the advantage of knowing the exact date by the calendar when you can go on strike, or know that after conciliation proceedings have ended that you can go on strike?

MR. DAVIDSON: Well, the days
when we had that situation, I think - and it is
my opinion at least - that much more constructive
talks took place between the parties knowing
that that was the deadline for the agreement
and that the serious discussions took place
in an effort to achieve a settlement by that
time. All we are saying now, in the present
Act, is that we will get serious when we are





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forced to get serious because at one point or the other, one side or the other has to set the date.

THE COMMISSIONER: Well, what we really mean is this - and it has been expressed by others - that we want to go to negotiations with the power to strike at that moment.

MR. DAVIDSON: That is right.

THE COMMISSIONER: Well, why

not put it that way in the beginning and save

a lot of this time?

MR. POLLOCK: Going to the Barnard Stamp case on the tenth page, you suggest:

"The organizer of the workers involved in the strike immediately warned of the use of injunctions in strikes, and our union, along with others made clear our objections to the use of injunctions in this manner. Needless to say the strike of this group of workers was lost."

Well, maybe needless to say, on the basis of your knowledge, but there isn't anything in your brief as to the facts of the area of the dispute. Could you tell us some of the background of the conditions that existed at the time of picketing and what the injunction





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was all about, so that we may conclude whether it was needless to say that the strike was lost?

MR. DAVIDSON: No, sir, I couldn't give you complete detail on that case. That was back in 1932 and we haven't had, locally here, too much experience with injunctions, as I have indicated, in this line, in which injunctions had been enforced in this community and this was quite new to us at that time. I don't have the exact details.

MR. POLLOCK: There was an injunction obtained?

MR. DAVIDSON: Yes.

MR. POLLOCK: What was the

nature of the injunction?

MR. DAVIDSON: Limiting the amount of picketing that could take place; well that was a small plant and they only had a front door and everybody went in the front door and it was limiting the number of pickets to that front door.

MR. POLLOCK: You don't know how many pickets were there?

 $$\operatorname{MR.\ DAVIDSON}:$$ I believe it was two in that case.

MR. POLLOCK: That was after the injunction, but what was there in the first place?





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MR. DAVIDSON: Well, it's only a small place with about 30 some odd people, as I recall, and I don't know how many you could get to picket, but they picketed.

MR. POLLOCK: Then other people went to work there, I take it? Some of the people went back to work and you say the strike was lost?

MR. DAVIDSON: I know a lot of people were fired by the company but I don't know how many people actually went back into the plant from the original strikers. I do know quite a number were fired.

THE COMMISSIONER: At what point would they be fired?

MR. DAVIDSON: I would think that they were fired at the point the company felt they had effectively weakened the strike.

THE COMMISSIONER: Well, really the assumption was that the strike was over? MR. DAVIDSON: Yes.

THE COMMISSIONER: Well, in that case, would the roster of men have been completed by bringing in strike breakers?

MR. DAVIDSON: I don't have

that information.

MR. POLLOCK: Do you think you could obtain that information for us? MR. DAVIDSON: Yes, sir, I

could try.





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MR. POLLOCK: Now, getting to the other strike, the Wallace Barnes strike, it appears from the first portion of that submission, that the company didn't operate its premises at least during the first dozen weeks of the strike, is that right?

MR. DAVIDSON: Yes, sir.

MR. POLLOCK: And you point out that for 15 weeks the strikers carried out a struggle which did not result in violence against them. That is a different approach to it. Was there any different approach to it?

MR. DAVIDSON: Yes, of course there was violence by the company and the police.

MR. POLLOCK: Was there violence against anybody else?

MR. DAVIDSON: Not to my knowledge.

MR. POLLOCK: Did anybody try to get into the plant?

MR. DAVIDSON: Well, I told you in here.

MR. POLLOCK: Well, I mean up to that time. That was the first time anybody tried to walk into that plant - when those four people came up?

MR. DAVIDSON: That is right.

MR. POLLOCK: The union carried on compaigning to try to get the company to sit





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Nethercut & Young Terente, Ontario down at the bargaining table and resolve the matters in dispute. Then you mention on page 11 that there was a letter from the company containing subtle threats. Do you have a copy of that letter? MR. DAVIDSON: I have a copy and I could send it to you. MR. POLLOCK: I would be obliged. Could you roughly paraphrase the nature of the subtle threats?

MR. DAVIDSON: As I recall, there was something to the effect that it is obvious that there should be a new vote and that the people should now return to the plant as a result of them taking this vote among the employees. I believe that was the general tenor.

MR. POLLOCK: They waited 11 weeks before they did anything. I mean the strike had gone on for some two and a half months.

MR. DAVIDSON: Yes, sir.

MR. POLLOCK: Then on the bottom of that page, you suggest that the company:

> "....send foremen and other salaried personnel to call on strikers and intimidate them to return to work."

What was the nature of that intimidation?

MR. DAVIDSON: The reports that we





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got at the time were that the foreman visited individual people and supervisory personnel, telling them that the company was considering reopening the plant and they would be expected to return to work and if they didn't then, of course, they would no longer have a job with the company. It was about as crude as that.

MR. POLLOCK: What would be the advantage of taking photographs of this sort of thing? You say:

"Cameras were in full use by the Company."

MR. DAVIDSON: No, cameras were being used from the plant - from various sections of the plant - shooting out at the strikers and picketers and that is what I mean by "the cameras were in use".

MR. POLLOCK: What were they photographing?

MR. DAVIDSON: People picketing.

Those pictures, I understand, I have no definite

facts but I understand that they are used by

the Hamilton Police Force in training new

recruits in how to handle picket lines

MR. POLLOCK: It was showing them the orderly nature of a picket line.

MR. DAVIDSON: At first, yes.

MR. POLLOCK: But at this stage

we don't have any violence yet?

MR. DAVIDSON: Yes, it showed





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them how to operate in this situation.

MR. POLLOCK: They were just walking back and forth - how many were there, approximately, at this stage?

MR. DAVIDSON: You mean picketers?

MR. POLLOCK: Yes.

MR. DAVIDSON: I think 20 or 30

people assigned to the number of gates.

THE COMMISSIONER: Was any

work being carried on inside the plant?

MR. DAVIDSON: No, sir.

MR. POLLOCK: But there was

office staff going in?

MR. DAVIDSON: Oh, yes, the office work was going on every day, and the salaried personnel and the foremen, and this type of people, yes, but there was no production being done.

MR. POLLOCK: There was no objection on your part to have these type of people going in so long as they didn't do any work in the production unit?

MR. DAVIDSON: That is right,

sir.

MR. POLLOCK: On September 19th, you point out on page 12:

"...aware of a possible threat to peaceful picketing our Union wired the Minister of Labour suggested that he bring





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the parties together."

Two points: First of all, I will deal with the second one first. You, at this stage, realized that the company wasn't after 15 or 16 weeks, it wasn't coming to bargain, as you had expected, I assume, earlier. You felt if you closed the plant down, they would come to the bargaining table. So that you were then enlisting the support of the government to get these men to the table, that is the Minister of Labour.

MR. DAVIDSON: We suggested to the government, as a result of the developments that were taking place in that strike by the company, and through groups of people within the ranks of the strikers, but who never participated in picket duties, that there was the possibility from our view - and history in trade union movement - the possibility that some trouble could start. We, therefore, suggested to the Minister of Labour to avoid this, that he should call the parties together and try and get constructive negotiations underway.

MR. POLLOCK: In the face of this super-successful picket line, I think that most of us would agree that that would be an ideal situation, that you have a peaceful picket line that closes up the plant. You weren't able to compel the employer to bargain





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so that, quite logically and naturally, I think, you sought to have another source brought in to put some pressure on the employer, and that is the government.

MR. DAVIDSON: That is right.

MR. POLLOCK: That was your attitude then. What was the possible threat to the peaceful picketing?

MR. DAVIDSON: Well, at this time, the so-called group of employees sent out a letter suggesting that they call a meeting to discuss the problems of the strike and I might point out that during the whole course of that strike, there was a regular membership meeting at least once every week.

THE COMMISSIONER: These were members of the union?

MR. DAVIDSON: These were members of the union, yes.

THE COMMISSIONER: Then the union must have maintained solidarity as a result of which the plant was stopped?

MR. DAVIDSON: Yes.

THE COMMISSIONER: So it was the unity of the strikers. They all went out and you achieved your object in closing down production?

MR. DAVIDSON: That is right.

THE COMMISSIONER: Well, that

was really your object and it's a reasonable one.





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MR. DAVIDSON: But that doesn't mean that all those who went out participated in the strike.

THE COMMISSIONER: But they did in the ${f c}$ essation of work.

MR. DAVIDSON: Yes, but they didn't participate in the activity of the strike and the picketing.

MR. POLLOCK: Now you suggest in the next paragraph that this union - and I assume the Canadian Springmakers Association is the organization - that you say ----

 $$\operatorname{MR.}$$ DAVIDSON: That is what it later developed to be, yes.

MR. POLLOCK: Yes, they are working today and you say it is still a scab outfit.

MR. DAVIDSON: It is a company union.

MR. POLLOCK: "With rates and and conditions below that achieved by legitimate trade unions. So much so, that at least two attempts have been made by new workers in the plant to organize into a legitimate trade union."

Have they succeeded?

MR. DAVIDSON: No, they haven't.
MR. POLLOCK: Why haven't they?





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MR. DAVIDSON: They attempted an organizing campaign the last time and just before that organization presented the necessary membership cards to the labour board, the company found out about the organizing campaign and they laid off, I believe, some 75 workers who were all new workers and resulting from that union's application failing to have sufficient membership cards.

MR. POLLOCK: They had sufficient membership cards the day the application was filed?

MR. DAVIDSON: No, just before that. Supposing they were going to apply on Friday of this week, the company found out about the organizing campaign, and laid off 75 people on Wednesday, thus preventing the application.

MR. POLLOCK: How did they know which 75 to lay off?

MR. DAVIDSON: The new employees.

They knew where the older employees stood.

MR. POLLOCK: The older employees were satisfied to work at the substandard conditions?

MR. DAVIDSON: Well they went on across the picket line and went in there as scabs and I guess they felt all right.

THE COMMISSIONER: Is that

a regularly formed union today?





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MR. DAVIDSON: No, it is not and it is not affiliated with anybody.

THE COMMISSIONER: Is it C.I.O.?

MR. DAVIDSON: No, it is a

company union.

THE COMMISSIONER: It is just independent of everything else?

MR. DAVIDSON: Yes.

MR. POLLOCK: Were you ever

decertified?

MR. DAVIDSON: There was an attempt to decertify us at that point and put this organization in and it was supposed to be a bona fide one and they had to withdraw their application because even the labour board couldn't accept it.

THE COMMISSIONER: You are sure that the labour board had something to do with their organization?

MR. DAVIDSON: Yes. I don't know if that was the exact grounds but they wouldn't allow that organization certification, We have the legal certification and, therefore, under the labour legislation that existed in those days, the company wasn't prepared to gamble on it.

MR. POLLOCK: Well how, on page 16, with you being a certified union, did the company negotiate a contract with this other organization?





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Terente, Ontario MR. DAVIDSON: Well, it wouldn't mean that the contract was legal, necessarily. That was the point we made; how could they do it? MR. POLLOCK: And you didn't do anything about it? MR. DAVIDSON: We tried to. MR. POLLOCK: What did you do?

MR. DAVIDSON: I believe we took

this matter to the Ontario Labour Relations Board at that time, and they ruled that it wasn't a contract.

MR. POLLOCK: They ruled it was not a contract?

MR. DAVIDSON: Yes, they ruled it was not a contract.

THE COMMISSIONER: It was not binding for the purposes of their action.

MR. DAVIDSON: Yes. Now the situation when another union, with our assistance, attempted to organize the workers there and did make an application, I believe at that time we informed the board that we were withdrawing from that situation.

MR. POLLOCK: Now, going back to the chronology of the strike, after you found out that these people were going to go back to work, these four people were going to appear and I assume that you heard via the grapevine that others might be coming back as





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well, letters were written and all this type of thing. Then the court injunction was obtained and, on page 14, the application was heard on October 7th:

> "There had not been one incident of violence to this date. An interim Injunction was granted so long as the picket lines remained peaceful."

We don't understand that.

MR. DAVIDSON: Well the company approached us that there be no pickets allowed at all, and the ruling of the court was that, no, they wouldn't go along with that, they would allow us four pickets on each gate providing there was no incident of violence. Now the original reason for granting the injunction was these four fellows that I told you about, coming down to the plant where they were invited to go in, by the way.

MR. POLLOCK: That was September 25th. All right, so that there was an injunction issued. Do you have a copy of that injunction, or can you give us a copy of that injunction?

MR. DAVIDSON: I can try, sir.

MR. POLLOCK: Thank you, and

the affidavits filed in support.

Now, did you appear, or did your union appear at that injunction?

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MR. DAVIDSON: At the interim?

MR. POLLOCK: You say an

interim injunction was granted so long as the picket lines were being peaceful:

> "The Company had attempted to do away with picketing altogether. The court could not find sufficient grounds to grant the type of request the Company made."

Was there more than one injunction?

MR. DAVIDSON: Well, I think there was the first ex parte and then the interim.

MR. POLLOCK: What did the ex parte injunction say?

MR. DAVIDSON: I think it limited us to four pickets. This interim injunction was also limiting us, or extending the limitation, but then also barring certain individuals from coming within X number of miles from the plant.

MR. POLLOCK: Who would those individuals be?

MR. DAVIDSON: You mean by name? They were the chief steward and the president of the local and the picket captain and anyone who was doing any active job.

MR. POLLOCK: Then you continue

30 on and say:





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"Fifteen weeks of picketing without violence."

et cetera.

"The press and radio however, continued a campaign of suggesting that picketing at the plant was illegal."

What did they say, here?

MR. DAVIDSON: I am not sure that they understood the injunction at the time. Their opinion was that this ruling by the court on the question of injunction and the barring of certain individuals from going through the picket line, they seemed to feel somehow that that was - I don't know if they felt it or whether it was a purpose for the job - but it suggested over the radio and in the papers that all picketing was illegal.

MR. POLLOCK: You said that picketing at the plant was illegal. Did you picket in larger numbers than were permitted by the injunction?

MR. DAVIDSON: No, sir.

MR. POLLOCK: These people that were prevented from being there, were they there?

MR. DAVIDSON: No, sir.

MR. POLLOCK: So that you say they are completely wrong when they say the picketing was illegal?





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MR. DAVIDSON: Of course, they were wrong. I don't know that they were wrong - whether they were doing it on purpose or not.

THE COMMISSIONER: Yes, but the injunction that was made - that is the interim injunction - it was continued. You say that that limited you to so many pickets at each gate. In the absence of any violence or anything of that nature, well, if that had continued without violence, your object would have been accomplished, wouldn't it? The shop would have remained closed. Would the work have stopped and would it have kept stopped?

MR. DAVIDSON: No, sir, it

would not have.

THE COMMISSIONER: What

prevented that?

MR. DAVIDSON: In my opinion?

THE COMMISSIONER: Yes.

MR. DAVIDSON: Well, the

injunction.

THE COMMISSIONER: Why do you

say the injunction?

MR. DAVIDSON: Well, as it was pointed out here, the Canadian Springmakers organization had been set up and there were between 20 and 30 individuals involved with that.

THE COMMISSIONER: What were

they prepared to do?

MR. DAVIDSON: They were prepared,





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with proper police protection, to go into the plant.

THE COMMISSIONER: That is what sounded your death knell - the fact that these 20 or 30 people were prepared to go back and you say the injunction enabled them to go back without violence.

MR. DAVIDSON: Yes.

THE COMMISSIONER: All I am suggesting is that it wasn't the injunction at all, it was the decison of these people to disregard their union obligation and go to work.

MR. DAVIDSON: Except, sir,
that I would suggest to you that had the
number of pickets been maintained around
that plant, I am not sure that those same
people would have went under those conditions.

THE COMMISSIONER: But if they had attempted, there would have been violence, undoubtedly.

MR. DAVIDSON: Well, as it turned out there was anyhow.

THE COMMISSIONER: So really, when you say it was the injunction, I think the effective cause was the decision of these people to go to work.

MR. DAVIDSON: Yes, but there was a relationship in granting the injunction and there were two policemen on the picket line





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THE COMMISSIONER: Yes, that

THE COMMISSIONER: I know, but if there is no violence, or violation of the rules, it doesn't make any difference how many policemen are there.

MR. DAVIDSON: Then why would you need 200 policemen down there the next day? THE COMMISSIONER: Because T suppose they anticipated violence.

MR. DAVIDSON: Before it took

THE COMMISSIONER: Well, you can anticipate that. You know that as well as we all do. All I am suggesting is that it really wasn't the injunction at all, it was what took place in the organization of this new union, as they called it, and the fact that they were prepared to go into that plant regardless of pickets or anything else.

MR. DAVIDSON: But they weren't, sir, until they were assured police protection.

THE COMMISSIONER: Exactly, against what? Against violence.

MR. DAVIDSON: Well, you may call it violence but I suggest that it was against a group of workers who had been on strike for 15 weeks conducting a peaceful strike who were there also to protect their interests and they have some interests too.





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is true. This isn't easily understood. You felt that your interest was sufficiently strong to enable you to use your members to keep those men out of the plant.

MR. DAVIDSON: To suggest that they shouldn't go in.

THE COMMISSIONER: But the suggestion had implications which they understood. I simply quarrel with your statement that it was the injunction that did this. If it hadn't been for the resolution of these men to go to work, the injunction would have had no affect at all.

MR. DAVIDSON: Yes, of course, in that way, but I am suggesting to you that if there had not been an injunction in that situation, the numbers of pickets on that picket line would also have suggested to them that they shouldn't go to work.

THE COMMISSIONER: Only on the basis that they were fearful of violence, because they weren't restrained in any way by their sense of obligation to their fellow members.

MR. DAVIDSON: That is right,

THE COMMISSIONER: So that the picket line itself would not prevent them, it was only that they wanted police protection to go into the plant. Now I think the situation

sir.





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is easily understood. What you say is that really they shouldn't have had police protection against violence.

MR. DAVIDSON: Against violence?

THE COMMISSIONER: Yes. Now, violence doesn't mean to break heads, but you can have violence in various forms and that is why they wanted police protection. In other words, that is what we were told in other cases that they wanted to have the police rather than an injunction to enforce the law and to prevent violence. But what is the difference?

MR. DAVIDSON: Well, we would like to have the police down there. We would like them down there if they are going to keep the scabs out, sure.

take the view that these men have a right to go in and the policemen are there to enforce that right, then the situation is fundamentally changed.

MR. DAVIDSON: Except that there is another party involved, and that is the company.

THE COMMISSIONER: And you were involved too and the fact is that you cannot persuade these men to respect the obligations of the union organization; that is a fact, isn't it? You can't persuade them.

MR. DAVIDSON: No, you can't





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persuade them.

THE COMMISSIONER: They were apparently determined to go to work.

MR. POLLOCK: You suggested that a number of strikers were arrested and they were all fined. What were they charged with?

MR. DAVIDSON: Well, as I recall, those charges were all the way from obstructing police to inciting a riot.

MR. POLLOCK: They were convicted of inciting a riot?

MR. DAVIDSON: No, you asked what the charges were.

MR. POLLOCK: But you say
the strikers were all fined or given jail
sentences ranging up to two months imprisonment.
That was for criminal offences. What were
the offences that they were convicted of?

MR. DAVIDSON: They had been for obstructing the police.

THE COMMISSIONER: You mean the injunction and contempt procedures didn't enter into it at all, it was simply police action against violators of our criminal law. That is just a fact that's all.

MR. DAVIDSON: Well, under the present legal system, as it applies, yes, you would be correct. I would think, though,





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that those people who are fighting for their very livelihood, their jobs, were considered to be in a much different thing than that.

THE COMMISSIONER: Oh, yes, that is quite so.

MR. POLLOCK: So, when you suggest on page 17:

"The main employer's weapon against the workers was the injunction."

...it is really also the criminal law?

MR. DAVIDSON: Well, that is a matter of opinion, I suppose, or at least I am finding out here that it is a matter of opinion as to what you think the effectiveness of that injunction was in that particular strike or any other strike. In our opinion, we think it was the injunction that was responsible in commencing the situation where the workers'strength was being sapped or not being allowed to be demonstrated enough so that those people who had never spent a minute on the picket line were able to take advantage of a situation where there was an injunction imposed to cross a picket line.

THE COMMISSIONER: What you are really saying is that the injunction opened the doors to people who were bound to go in, if they could get in without violence.





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MR. DAVIDSON: Yes, after the company had persuaded - or whatever it did - or bribed them to convince them they should.

MR. POLLOCK: Well, of course this was after some four months, or so, wasn't it?

MR. DAVIDSON: Yes.

MR. POLLOCK: So I imagine they were pretty open to economic persuasion in the sense that just going back to work would be enough.

MR. DAVIDSON: Well, peculiarly enough, in that situation, it should not have resulted in those people having to come to a decision such as they did because of economic reasons because our check showed that during the whole course of the strike, all of those people held full-time jobs elsewhere.

THE COMMISSIONER: Well, Mr.

Davidson, in your first suggestion that a

company should be made to end all production

when the strike commences, do you have any

basic philosophy with the legislature to

help you to hold your members together?

MR. DAVIDSON: I am not suggesting that, sir, no.

MR. RAND: Well, now just a moment. If your strikers include all production people and they hold together, then





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the production ceases.

MR. DAVIDSON: Yes.

THE COMMISSIONER: If they continue to hold together, that condition does continue also.

MR. DAVIDSON: Not necessarily.

THE COMMISSIONER: Why not?

MR. DAVIDSON: Because the

company can import strike breakers.

THE COMMISSIONER: Well, we don't have any importation here at the moment; we are dealing with the same group of men.

Here is a contest between a group of shareholders and a group of workers and the workers know if they - and I'll credit them with intelligence enough to know that - if they hold together that production, so far, is going to stop.

The fact is that they didn't hold and you are asking that they be compelled to hold.

Now, I am just asking you whether or not that isn't an obligation which you must bear yourself.

MR. DAVIDSON: Well, I say
that if the suggestions we make here are
acceptable, then it may not be necessary; I
don't know. But I would say this: that the
decision being made, you see, is a decision
by an organization and there is a right for
anyone to raise that point of view within
that organization.





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THE COMMISSIONER: No, you

don't admit that these men should be permitted

to act as they did, but you are calling on

the government to compel the employer to

close his shop because your men won't hold

together. Now, it comes to that, apart

from the importation of strike breakers. Now

I am dealing first - apart from strike breakers
you are asking the government to close that

door because you can't hold your men together.

MR. DAVIDSON: Well, look, if

MR. DAVIDSON: Well, look, if you can't reach that point where the majority of the people no longer support the strike, then you have to call of the strike, don't you?

THE COMMISSIONER: No, you didn't do that until some time afterwards.

MR. DAVIDSON: Well, we never had the majority of the people supporting us.

THE COMMISSIONER: How many of these people went back into the shop?

MR. DAVIDSON: I would say

there would be between - of the original

people at that time - I don't know when it

happened - maybe two years later, but at that

time I would think there would me ver be more

than 50 of the original people.

THE COMMISSIONER: How many were there altogether?

MR. DAVIDSON: 275.

THE COMMISSIONER: And only 50





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of them went back?

MR. DAVIDSON: Yes, at that time. There may have been some since, I don't know.

THE COMMISSIONER: Well there must be more than that, because how many outside strike breakers did they bring in?

MR. DAVIDSON: I would think they imported perhaps 75 or 100.

THE COMMISSIONER: Well, isn't it those who can't hold within the union and the strike breakers that are the determining factor in a situation of that sort? If your own men will hold together, and there are no outside men, then there is no production. I would say, in that situation, the responsibility for holding them together must be assumed by the union and not by the government.

MR. DAVIDSON: We may do that with our union ---

THE COMMISSIONER: And then another feature is introduced when you are speaking about strike breakers coming in from the outside.

MR. DAVIDSON: Yes, I agree with you there but in many strikes the company is not above insisting that the salaried personnel, for instance, carry out production.

THE COMMISSIONER: What do you say about allowing any of the original staff





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in that employment to be called upon to do any other work that is necessary to maintain the life of the enterprise?

MR. DAVIDSON: Well, generally those problems can be resolved between the company and the union even though the strike exists.

THE COMMISSIONER: Suppose you put the foremen on some small features of production.

MR. DAVIDSON: Why would

he have to do that?

THE COMMISSIONER: Well. supposing the foremen are there and they are willing to do that work?

MR. DAVIDSON: We would disagree very strongly.

THE COMMISSIONER: You think they ought to be prevented from doing that? MR. DAVIDSON: Yes, I do.

THE COMMISSIONER: Although really, the original quarrel is with the body of workers generally. I suppose you would exclude those in the office?

MR. DAVIDSON: Yes, unless they were in the same local union.

THE COMMISSIONER: Now, making strike breaking a criminal offence; aren't you going pretty far?

MR. DAVIDSON: Well, why don't they?

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THE CCMMISSIONER: Because men may be starving.

MR. DAVIDSON: Well, why don't they take it up with their organization?

THE COMMISSIONER: I would the in a much

say this: that you would be in a much stronger position if you were more fully organized. But that responsibility is assumed by you, isn't it? Organized labour today has its duty on its own resources to expand and bring more men in and to organize a greater solidarity. You can't ask the government to do that for you.

MR. DAVIDSON: I am sorry, I don't understand.

MR. POLLOCK: There is a 25

per cent non-agricultural work force unorganized.

The question is, why haven't you organized

the other 75 per cent? Do you want the

government to do that for you by prohibiting

people from going to work in a strike-bound

plant?

MR. DAVIDSON: Do you want to have another Royal Commission on the whole Labour Relations Act?

THE COMMISSIONER: But what do you think yourself?

MR. DAVIDSON: I think that labour unions have an obligation, sir, to every unorganized worker in this country to





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see that he at least has the opportunity to receive representation from the trade union of its choice.

THE COMMISSIONER: Well, why haven't you done that? What have been the obstacles?

MR. DAVIDSON: Well, some of them have been the present Labour Relations Act.

THE COMMISSIONER: How does the Act play any part in this?

MR. DAVIDSON: Well, first of all, there are certain problems with the Act in relation to organization; when you go out to sign people up, you have to collect, for instance, a dollar from the person who, in some industry in this community and in the province, would find it very difficult to be able to give you - that is to afford it. We have people who work for very low wages. There is the difficulty, sometimes, of forces being able to have enough people to go out and organize some large industries and some unions find this more difficult than others depending on their size and the availability of money to organize people.

THE COMMISSIONER: But doesn't it all come to this - that a good many people are more or less satisfied to go along with the course in which they find themselves? If





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they are suffering, why don't they cease the idea of unionization?

MR. DAVIDSON: Well, I didn't say that they were necessarily suffering. Many companies are much more sophisticated than they used to be and they may try and keep certain conditions and wages fairly close to what another group of persons has been able to achieve through a trade union. We have some fine examples of that right in Hamilton, as a matter of fact, and it is quite possible that those workers are going to be very difficult to organize. I quite agree that the trade union movement still has a responsibility to try and organize them, and I think that with the limited funds and resources that we have, that we are making some headway in this regard. I think the certifications before the Labour Relations Board in the past period of time, indicate that there are a number of organizations making an effort in this direction.

THE COMMISSIONER: What do you say just in the way of examining the purposes of organization, what do you think of unions that would raid other unions to increase their own membership? What is their object?

MR. DAVIDSON: What is their





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object? I would say - I would take a very strong point of view against it, Mr. Chairman. I don't think that it would effectively assist the workers of the greater organization or the organization that it is raiding. Unfortunately, many people come to the conclusion that the raiding organization is one that is seeking simply membership and power. It may be that from their point of view, I suppose, a feeling that they were going to assist the workers that they were raiding, I don't know. Our own organization's approach to the question of raiding is that we are strongly opposed. That does not mean that when we are raided that we won't raid back. It is a matter of protecting ourselves.

THE COMMISSIONER: Well, I suppose there is the desire to achieve greater power through larger groups of men. That is the individual's concern, sometimes, isn't it?

MR. DAVIDSON: I don't know that it would be an individual objective in the trade union movement as it exists today, that is in the industrial trade unions. I don't know that any one individual in an organization is so powerful that he would make all the decisions.

THE COMMISSIONER: No, not make all the decisions, but wouldn't he be dominated by the idea of expansion of his own





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group, among other things, for his own glorification, or anything you please to call it.

MR. DAVIDSON: There may be some individuals like that but the very life of a trade union, of course, depends on its growth. To be a vibrant organization and be able to contribute to the people it represents and to make successful gains for its membership, surely one of those things has to be a continual growth of that organization.

THE COMMISSIONER: Yes, and I don't criticize that.

MR. DAVIDSON: But I don't think, to make it clear, that the growth of one organization should be at the expense of the other.

would conceive all of these moves as having one thing in mind and that is the improvement of the conditions of living of all men in the worker's organization, and their actions ought to be supplementary to one another, rather than in conflict or competition to one another.

MR. DAVIDSON: Well, the trouble sometimes develops, not only in the trade union movement, but competitiveness becomes the objective and this becomes the



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overall approach to the question, rather than consultation and legitimate improvements for the people they are representing.

MR. POLLOCK: In the second suggestion you declare:

"A plant should be declared neutral ground, and the strikers should be able to choose whether to picket or stay in. That is stay in the plant until the dispute has been settled."

Does that mean what it says?

MR. DAVIDSON: I am saying there has been a lot of discussion in the press - that pickets are getting away with things. They are prevented from going inside the plant.

THE COMMISSIONER: Well, they are proposing neutral zones between nations.

MR. POLLOCK: In the fifth suggestion you say:

"Any attempt by a Company or its agents to intimidate, coerce, threaten or bribe a striker or his family in the course of a strike should be punishable by a fine of \$1,000.00 a day for as long as such intimidation,





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coercion, threat or bribe continues."

Would you apply that to a union in relation to threats, intimidation, coercion, bribery of a strike breaker? A person who wants to go to work in that plant, a recalcitrant member of a union? That is a person who wants to go back to work.

MR. DAVIDSON: If he comes to a properly conducted union meeting and he expresses his point of view, that he thinks the thing should be called off.

MR. POLLOCK: And this man wants to go back to work.

MR. DAVIDSON: And he thinks the strike should be called off but he doesn't actually go across the picket line.

MR. POLLOCK: He wants to go back to work and somebody says to him, or you say to him, "You go back to work and we're going to cause you some bad damage". If he can establish that?

MR. DAVIDSON: I am not too sure that the Commission has the whole point of what I have been making all along, and that is that the union represents the worker.

MR. POLLOCK: Well, I appreciate that.

MR. DAVIDSON: Well, all right, so there is a decision that a strike should be

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over and that has to be a decision of the workers involved; either that strike continues until the majority says it doesn't. Why should a minority of the people in that plant be able to dictate the conditions for the majority, just because they want to go back to work?

THE COMMISSIONER: The only thing I can say in relation to that is that it is your obligation to secure to yourself and the union, the solidarity of its members. You cannot ask the public to do that for you.

MR. DAVIDSON: Yes, sir, and
I am saying, and the point I want to make,
which I think is very important, is that
as long as a majority of those people involved
in the strike think the union is carrying
out its obligation, then why should the
minority be able to upset the applecart?

THE COMMISSIONER: Well, I

don't think we can come to agreement here because I think it should be done rationally and not by force. We ought to be thinking about merging into a civilization now where someone could settle these minor things, because that is all they are. When you get a proper social outlook the mere fact of a picket man walking up and down is an act of imagination. You think you see a line

there and there is something visible or symbolic and you won't cross it.

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The essential interest is that the division of the spoils or the division of the production is accomplished by workers generally and we are reaching the stage now.

Now 15 hundred years ago they were fighting about private rights or the composite rights of groups and we have gone beyond that.

MR. DAVIDSON: Don't you think a problem exists? And wouldn't you think that the question of the means of production, who owns them has something to do with that? Or controls them or runs them?

think the way our society has evolved that you have got to look at things in a different light. I agree with that, but all I am saying is that what you are attempting to insist on today in the presence of that evolution are tactics that were appropriate 15 hundred years ago, and not today.

MR. DAVISON: Well, maybe you have some real solutions as to how you get through to the hard-headedness of the companies.

THE COMMISSIONER: Well, I wanted to get some suggestions from you as to how it may be. And you do that on the last page.

Now, Mr. Davidson, I am very much obliged to you for the discussion we have





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had.

MR. POLLOCK: Mr. Brown, do you have any points, or submissions you would like to make?

MR. BROWN: No, I think Mr.

Davidson has covered it.

MR. DAVIDSON: We have a whole legislative committee here. Would it be possible for me to have a word with them and then speak to you later?

THE COMMISSIONER: Well, yes, we will speak to anybody.

MR. POLLOCK: We may have time for some of you after lunch, Mr. Davidson.

MR. DAVIDSON: Well they may want to add just a little to the local situation.

THE COMMISSIONER: Certainly,

we will speak to them later.

---Luncheon adjournment.





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---On resuming

MR. POLLOCK: As a supplement to the United Electrical Radio and Machine Workers of America general presentation this morning, I understand that Mr. D. Fitzgerald and Mr. J. Schofield of Locals 520 and 504 respectively, have something to add. Would you gentlemen come forward. Mr. Davidson, will you speak?

MR. DAVIDSON: Mr. Schofield will speak for us. These gentlemen have a few points to discuss.

MR. SCHOFIELD: I am Chairman of Stewards Council of Local 504, and our stewards body consists of over 100 workers.

We have, on occasions, debated and discussed compulsory arbitration - whether it is beneficial or whether it isn't beneficial to the worker.

We unanimously have come to the conclusion that on certain types of grievances, arbitration is not the answer and we feel, as a body, that we should have the right to strike on certain types of grievances with the company to bring about a settlement.

MR. POLLOCK: These discussions that you have had, restricted themselves to compulsory arbitration of grievances rather than compulsory arbitration in the broader interest sense, as an alternative to negotiating to strike?



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MR. SCHOFIELD: Yes, we are more concerned with the grievances.

MR. POLLOCK: What types of grievance did you think would best lend them-selves to be resolved by another method?

MR. SCHOFIELD: Well, some considerable time ago, we negotiated out of our contracts, the incentive system and we negotiated into our contracts a strictly day-rate system and, by mutual agreement with the company and the union, the workers would give an honest day's effort for an honest day's pay and all workers ----

MR. POLLOCK: Whatever that means.

MR. SCHOFIELD: It means, sir, that workers go to the shop and do the job they are doing to the best of their ability and most workers, I submit, do that. We have had instances where the company have brought out time-study men and by intimidation and other methods, have attempted to speed up workers and where a worker has not been intimidated and has continued to work as hard as he safely can, they have brought about the dismissal of this worker.

Now, I respectfully submit

that a judge can interpret the contract

properly and I don't question this. But

he can't interpret the situation that brought



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the grievance about in the shop and it is on this type of grievance, where there is an injustice of this nature, that we feel we should have the right without going to arbitration, to go out on the street and settle the grievance with the company in this manner.

THE COMMISSIONER: Well, if he is instructed by you on the facts, why can't an arbitration board accept the description of the facts which you give to it?

MR. SCHOFIELD: Because it would be impossible, sir, to describe the situation that exists within a factory. You have to see them.

THE COMMISSIONER: Well, they could go down and see them at the plant.

MR. SCHOFIELD: I stand corrected, but the only time an arbitrator is in the plant is in a job evaluation agreement.

THE COMMISSIONER: But have they been asked?

MR. SCHOFIELD: That, I don't know, sir.

THE COMMISSIONER: There is nothing in the nature of things to prevent them.

MR. SCHOFIELD: From going in,



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you mean?

to go into court, you take a view of the scene in order to interpret the scene accurately.

MR. SCHOFIELD: All I know

is the work load placed on the men in a

particular department in the Westinghouse
it was impossible for all men to do that.

It was possible for some men, but it was
humanly impossible for all men to compete

at the same speed.

MR. POLLOCK: What was the exact terminology of your change in collective agreement? I hope it was something more specific than an honest dollar for an honest day's work.

MR. SCHOFIELD: You know what the incentive system is - every man would be paid whatever his hourly rate is and would be expected to produce to the best of his ability.

determine what was to the best of his ability?

MR. SCHOFIELD: Well, if a

man is going steady for 8 hours a day, I am

sure that is the best of his ability.

MR. POLLOCK:

And how do they

MR. POLLOCK: Well, surely, under the incentive system, it wasn't gauged for the highest performance - that you had to match up to the fastest man in the shop.



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The man who worked - the average man, as I understand the incentive - would earn the average wage.

MR. SCHOFIELD: That is right.

MR. POLLOCK: And if you could work faster, you could make more.

MR. SCHOFIELD: Right, and this was apparently quite all right with the company, but now, they are picking the fastest men and trying to force the other men to compete with the fastest men.

MR. POLLOCK: Well, under the present system, the fastest man gets no bonus for working faster.

MR. SCHOFIELD: This is quite true, yes.

THE COMMISSIONER: Well, in some industries, haven't they been able to reach a means of determining the quantity of work that should be allocated to a given job?

MR. SCHOFIELD: Well, I know that in a Westinghouse plant, the only criteria of the amount of work that has to be done, is the company making the statement "We will build so much per day".

THE COMMISSIONER: But you have heard of the system where they attribute so much work for a certain job and a certain job ought to take you half an hour or two hours or ten hours - whatever it may be.



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			MR.	SCHOFIELD:	Well,	the
did	this	under	the	incentive	system.	

THE COMMISSIONER: That was part of the incentive?

MR. SCHOFIELD: Yes, but if the company, sir, comes down and says to a worker, "We have three hours to do this job", the worker, at this point, can say to the foreman "I can't do it in three hours", but he has no recourse.

THE COMMISSIONER: But isn't that a subject that should be subject to negotiation in the first instance?

MR. SCHOFIELD: I don't know how, sir, you can stop a company from speeding up during negotiations. As an example, we did away with the incentive.

THE COMMISSIONER: I may be wrong but I have in mind that in some agreements that is spelled out. The means is spelled out by which that quantity of work can be determined.

MR. POLLOCK: Like work time study.

MR. SCHOFIELD: The company has time studies but we, as workers, don't have to recognize time study. Time studies are strictly for the cost evaluation for the company under our present system.

THE COMMISSIONER: It would





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seem to me to be common sense that management would join with the workers and agree on a fair time required for a certain kind of work.

MR. SCHOFIELD: I would agree, sir, that it would be common sense if the management would agree with the workers on setting time, but management will not do this. They demand the right to set the time and try and enforce that time.

THE COMMISSIONER: Well there is the case where, when you are in negotiation at the termination of the contract, that you are in a position to strike; not when the contract is in effect.

MR. SCHOFIELD: Well, sir, we negotiated a contract in good faith and it was agreed by the company that we would do away with the time study.

THE COMMISSIONER: Well, can't you be in good faith when you ask them to have such a question submitted to a joint committee?

MR. SCHOFIELD: How do you mean,

sir?

THE COMMISSIONER: To have a joint committee determine the time that is to be attributed to a certain job.

MR. SCHOFIELD: There is no such thing in Canadian Westinghouse as a joint committee.

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THE COMMISSIONER: Can't you

introduce it?

MR. SCHOFIELD: We can try, sir, but I assure you, Canadian Westinghouse is not concerned with a joint committee.

THE COMMISSIONER: If you are going to be prepared to - or you are willing to-strike as a grievance, then you could strike as a refusal on the part of the company to incorporate such a means in the agreement.

MR. SCHOFIELD: At the present, we can't strike under any condition until the agreement expires.

THE COMMISSIONER: I know, but when you are negotiating after the agreement has expired, when you are negotiating for new terms, why can't you make that one of the new terms?

MR. SCHOFIELD: Well, if we approach the company and we go in with so many offers to the company and one of our offers was that we mutually agreed on prices and costs and the company agreed with 75 per cent of our demands and left this one out, we are then in a situation, sir, where you can get all the workers to agree to go on strike for a lengthy time for that one cause.

THE COMMISSIONER: Well, that

may be.





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MR. SCHOFIELD: Then we are stuck with the same problem again. Therefore, we say, when an injustice is performed by the company, that we should have the right instead of taking it to arbitration, to be able to go on strike with the company and settle that agreement between ourselves.

MR. POLLOCK: But it is an injustice only in your eyes?

MR. SCHOFIELD: It is an injustice in the workers' eyes, yes, but they are the ones who are working there and they are the ones who are making the product and they are the ones who are working under the conditions that the company is putting down.

MR. POLLOCK: You are saying because it is so difficult to determine what the actual rate should be, then the feelings of the people working in the plant ought to be the determining factors. "We feel that is an unjust rate and we don't know what a just rate would be and we don't know how you could objectively determine it, but we feel that it is an unjust rate and, therefore, we ought to strike".

MR. SCHOFIELD: What I am saying is that it is an unjust act to take one man in the shop who may be an exceptionally fast worker and you have men like this, and try and



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make his speed the responsibility of every man in the department.

MR. POLLOCK: I would think
you would have to have a fairly thick abritration
board that wouldn't appreciate that. I think
if that was the position of the company - taking
the fastest man in the shop and saying everyone
must match up to him, I don't think you would
have much difficulty in successfully proceeding
with your grievance.

MR. SCHOFIELD: We have a man on the street right now who lost an arbitration award and these were the circumstances that created the situation for which he was fired.

MR. POLLOCK: Well, you couldn't have put your case as clearly as you did today, then.

MR. SCHOFIELD: Well, I am sure the workers would put their case clearly if they had the right to strike on certain issues without going to arbitration.

MR. POLLOCK: Is that the only one you can think of at the moment?

MR. SCHOFIELD: I can think of a situation in a west end plant where we have girls on a job that is in our labour grade II which is the second lowest labour grade, where the education qualifications and all types of qualifications are of very low calibre, and we have one in our contract - the five-day training





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course, and the company have used this one thing to keep the girls out - not that they couldn't perform the work, but they can't perform the work fast enough within five days. Now we submit that speed isn't training. I mean a person has to be trained to do the work but we have never accepted the fact that a person has to pick up the speed of the job within a five-day training period. The company has gone to arbitration that won this particular grievance, and I would submit that if we had the right to strike on that grievance, that we would have struck long ago.

THE COMMISSIONER: Why did you go to the incentive plan?

MR. SCHOFIELD: Because in the opinion of our union, the incentive is a dog-eat-dog affair and accomplishes nothing.

MR. POLLOCK: It accomplishes production.

MR. SCHOFIELD: Well, in the opinion of the worker, it accomplishes nothing.

MR. POLLOCK: It accomplishes greater remuneration for faster people.

MR. SCHOFIELD: This isn't true sir. While I am in a shop and can make 175 per cent above my basic rate, the company will spend hours and money and time devising new methods and new means to cut me down to what they consider - at one time, sir, I used to work



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on salary and I worked in the time study department and I was at a meeting where it was said by a company official that no man in Canadian Westinghouse is worth more than 120 per cent so, therefore, sir, I submit that if they believe this, they are going to spendhours and time to cut a man's wages down to that level. The incentive system is a dog-eat-dog system.

MR. POLLOCK: Under the present system the slower workers are getting the same amount as the faster workers so that, in a sense, the faster workers are subsidizing the slower workers.

MR. SCHOFIELD: This is true but a man who is slow isn't slow because he is doing it deliberately. He is slow because of his capabilities.

MR. POLLOCK: That is right.

I am sure you are much faster at doing something like that than I would be - or perhaps the shorthand reporter.

THE COMMISSIONER: You are strictly advancing the idea of equalizing all returns.

MR. SCHOFIELD: That is right.

THE COMMISSIONER: Well, what is the feeling of the chap who, without extra effort, can work fast? We have all different degrees of talent.

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MR. SCHOFIELD: I don't think he is too concerned. If he can work faster and he produces more and he knows the worker beside him is genuinely trying and can't, the average worker in the shop doesn't hold it against him. He isn't under the incentive system and why should he, now. But the stewards body feels very strongly about this; that arbitration is not the answer for all grievances and we feel that we should have the right to strike with the company and negotiate certain types of arbitration.

THE COMMISSIONER: I don't see why - well, you say that you are uncertain whether the employees would strike on such an issue.

MR. SCHOFIELD: I didn't say that. I said we wish to have that right.

MR. POLLOCK: But you are uncertain as to whether or not, under the present legislative open period that you could strike whether, if you got 75 per cent of the rest of your claims satisfied, and this was the only outstanding issue, some kind of determination by joint agreement of the work load.

MR. SCHOFIELD: I am saying

by joint agreement, if you have a negotiated

contract basically, I would think if your

demands are on the table and have been accepted





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by the company and you have this one small demand, that it is rather irresponsible of a union at this point, to drag out 38 hundred people over this one demand.

THE COMMISSIONER: But if you feel justified to strike during the contract, why isn't it sufficient during a negotiation?

MR. SCHOFIELD: We can't take 38 hundred people out on strike unless we get full support.

you are afraid of it after the agreement, why should you be afraid of it as a grievance?

MR. SCHOFIELD: We don't think it should be tied in with the agreement. We think we should have the right to strike in cases where we don't feel that arbitration is

THE COMMISSIONER: Well, if

MR. POLLOCK: Well, we understand your submission on this point thoroughly.

going to settle it.

MR. FITZGERALD: Mine is slightly different. This morning you were asking questions about the Act itself; that is the Labour Relations Act. One of the things that has occurred to me - and to many people in our union - is that on a certification vote, it is necessary for the union applying to get the majority of the people eligible for the vote. They may win the vote but those who actually vote on the day of the vote, but they could still



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lose a certification because those absent on the day of the vote are automatically counted against the union. You have to get the majority. But at the same time, if you have any other type of elections, civic or otherwise, you don't use the same system because obviously the majority of the people do not vote in any civic election, so you couldn't use the same system and still have a civic government.

In this case, where the union is trying to get in as the bargaining agent, and they get the majority of those voting - and it could be a substantial part of the bargaining unit - but because of the fact they count those absent, or not voting against the union, then they lose the vote.

MR. POLLOCK: Well, I think
that gets right into the question of portions
of the Labour Relations Act, which I think
are beyond the scope of this Commission's
terms of reference, but we have your submission
on that. Your view is that it should be
satisfactory that the union get the majority
support of those voting as opposed to having
to carry the whole unit?

MR. FITZGERALD: That is

right.

MR. POLLOCK: Thank you. I understand that now.

Hamilton and District Labour



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Council of the Canadian Labour Congress,
William F. Scandlan, Secretary, F. Stewart
Cooke, President.

Mr. Cooke, you are the President of the Hamilton and District Labour Council?

MR. COOKE: Yes. Mr. Hugh Usher is the Vice-President of the Council.

MR. POLLOCK: We haven't had an opportunity of reading this submission of the Hamilton and District Labour Council.

MR. COOKE: I was going to say you couldn't get away with your proposal this morning with me, because you haven't had a chance to see it.

MR. POLLOCK: Would you care to read this brief?

MR. COOKE: Yes, I would rather read it and it would probably take less time.

The Hamilton & District Labour

Council represents the local unions in the

Hamilton area that are affiliated to the

Canadian Labour Congress. We currently

represent 109 local unions whose aggregate

membership is 38,000.

For some months now, our Labour

Council Executive has been garnering information

from the unions affiliated to the Council.

These unions vary from reltively small units

having collective bargaining agreements with





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only one employer, through to our largest affiliate, which also has a bargaining relationship with only one employer, but which represents over ten thousand workers.

In between, we have unions who have very large numbers of collective bargaining agreements. Some are new, and some are old; and some of our unions have existed for as long as 86 years.

In total, these 49 unions, from their beginnings, have negotiated in excess of 35 hundred collective agreements, and their reports to this Labour Council indicate that they have had 38 strikes covering the total period of their existence. We recognize that these strikes have, on occasion, had serious economic effects in Hamilton, particularly the strikes at The Steel Company of Canada in 1946 and again in 1958. However, included in this total of 38 strikes is a strike of 13 people, the Pattern Makers' Union, with a duration of 16 weeks, which took place in 1905. It could hardly be said that that strike seriously affected the economy.

We recognize, of course, that
there are many other strikes which have
occurred in Hamilton by unions not represented
by our Council, and that they might change
these figures somewhat if a total picture
were available to us. However, the point that





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is very clearly shown here would be just as dramatically demonstrated by the inclusion of all figures; that is, that for every contract that is settled as a result of a strike, or for every strike that fails and no contract results, something in excess of 90 contracts are settled without strikes at all. Very little, if any, attention is paid to the fact that many of these strikes are of very short duration; some for as short a period as one day, and many more of them generally for only a few weeks. One of our unions has been in existence for 86 years, and has negotiated 650 agreements with varying employers. This union has had one strike affecting 1100 people for 13 weeks during almost a century of their history. Others of our unions have been in existence a much shorter period of time, have had only one collective agreement and have had to conduct a strike in order to achieve that collective agreement.

The information we put forward indicates that the right to strike has not been abused, and that the frequency of strikes is not the problem that it might be when examined under the short run. The pattern of these strikes seems to fall into the following categories; Quite a number following the World War I period; a large number



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during the organizational period of industrial unions immediately prior to and following World War II, and again, in the early 1950's when such matters as health and welfare agreements, pension agreements, and S.U.B. agreements were established through industrial bargaining and, more recently, in the mid-60's. Each of these periods of time corresponds to periods when working people made substantial improvements in their lot in society and, therefore, any dislocation or disruption in the economy must be viewed in light of the general benefit.

In view of the Hamilton & District Labour Council, the improvements made for working people, who make up the vast majority of citizens of this community, have been very much worth the difficulties that have had to be sustained, both by those in the work force and the remainder of the community during periods of strike.

important through all of this history. We have had, in this community, strikes of a very violent nature, and very peaceful strikes. We have had strikes where violence has occurred, and where injunctions have not been imposed or sought. We have had strikes of a peaceful nature where injunctions to restrict picketing have been sought and obtained, and we have



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had at least one strike of a peaceful nature where an injunction was sought and denied.

INJUNCTIONS The Hamilton & District Labour Council takes the position that court injunctions are improperly applied when used in labour disputes. The result of the application of injunctions has been, in the main, to restrict people's rights of freedom to assemble, freedom of dissemination of information, and their freedom to contact one another. In the Dominion Glass strike in 1962, the interim injunction restricted pickets to four at a gate and forbade them to picket within 500 feet of the premises of the company. This injunction was continued, and it had the ludicrous effect of placing the employees who wished to picket the Dominion Glass Company in front of the Hoover Company on C.N.R. premises, and on Barton Street, a full city block away from the plant premises; a city block which is made up of residential homes and other small businesses. Barton Street is one of Hamilton's main streets, and it was not clearly apparent whether the Hoover Company was on strike, whether the drug store, banks and other businesses, which operate on Barton Street, were being picketed, but certainly, in no event would a casual pedestrian on Barton Street have ever connected





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the pickets with the Dominion Glass Company.

Such an injunction effectively removed the right to picket the Dominion Glass Company. Such are the procedures of our courts, that this kind of an injunction was obtained under circumstances where the picketers were engaged in no different activity than were the picketers at The Steel Company of Canada in 1958, where an injunction was denied; the major difference being that in 1958, the Steel Company of Canada did not ask for or obtain an ex parte injunction and, therefore, when the application for an injunction was heard, there was no injunction in effect, whereas at the Dominion Glass Company, an injunction was in effect and really before the court was whether it should be continued or not.

"In the case of the Steel Company of Canada, the Steelworkers Union were able to use the notice given to obtain evidence that an injunction was not necessary and that, in fact, every attempt was being made to keep the picket lines peaceful." I might say that both these picketings were difficult, both in the Dominion Glass strike and in the Stelco strike. The unions in both instances had a policy that the management and the office personnel should not be interfered with in their entrance and access to the plant and





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both of them urged that anyone trying to do business with them, stay away from the plant. The circumstances were very much the same in the submissions that went to the court from both the Dominion Glass Company and the Steel Company of Canada. Evidence was there that trucking and things of this kind had been interfered with and there were a number of other things.

The difference was clearly, as I pointed out here that the Steelworkers did not have to face an ex parte injunction.

We were in a position that we could spend our notice time seeking affidavits and seeking the necessary defence to an injunction application.

The court was not in a position of having already made up its mind that an injunction was necessary on ex parte information and the court was not in a position where it was deciding really whether to continue an injunction but whether to issue one; and there is a great difference. In our view, that difference was very clearly spelled out in such similar circumstances and I would ask this Commission if they would take a clear look at these two cases, because they have many, many parallels.

" The court, in the Dominion Glass case, had given an interim injunction on an

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ex parte basis and the union, therefore, was really in the position of showing cause as to why an injunction should not exist. In such cases, too little weight is given to the fact that rights of people are being taken away, and too much weight is given to the rights of companies to do business.

and order are available, and, in fact, injunctions have proved a failure in the attempt to maintain law and order. Every person who feels strongly enought to wish to take part in a public demonstration of his feelings, or to peacefully picket or disseminate information, becomes subject, in addition to the normal laws that face us all every day, to the possibility of being in contempt of court.

Most injunctions include in them that anyone who is aware of the injunction is also enjoined, thus taking away from citizens who have not in any way breached the law, rights that they had previously held up to that time."

If you really want to be ludicrous about this, you could take the position that Dominion Glass management were in, they couldn't even walk down in front of their own plant because they were aware of the injunction which forbid it. That is, if they were in more than groups of four.

MR. POLLOCK: Presuming that they

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were picketing.

MR. COOKE: Yes, presuming they were picketing. They couldn't even walk up and down carrying pickets saying their picketing employees were unfair.

"These injunctions place a tremendous onus on the union because they still wish to carry out their strike, and if they carry out their picketing under the rules that have been laid down by the court order, they can find themselves in violation simply because other people have failed to live up to the injunction. For example, where a union is restricted to four pickets per entrance, if five or six other people, whether members of that union or not, join them, the picketers must either leave, try to persuade the others to leave, or they find themselves subject to arrest and charge of contempt of the court order; all of this despite the fact that the union may well have set up the best procedures it can to conduct itself under the terms of the court order. These people can find themselves outside the law, not with intent, not by accident or lack of knowledge, but simply by the ridiculous rule that is prescribed by the court order over which they have no control, and which cannot effectively be policed by the law enforcement agencies.





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established so much jurisprudence in this area, and, therefore, cannot extricate themselves from the situation, it becomes necessary for legislative change, and the Hamilton & District Labour Council asks this Commission to find that injunctions should not be used in labour disputes, and to recommend to the various levels of government that injunctions should not be issued in labour disputes.

PICKETING

It should be recognized that picketing takes place in order that workers can protect their jobs and, therefore, a definition of picketing ought to be accepted which is broader than the current definition for the matter of disseminating information. It must be recognized by everyone that, in addition to disseminating information, picketing is done as a matter of persuasion, and there ought to be the largest degree of latitude given in the matter of persuasion. The thorny question in giving latitude in the matter of persuasion is. "Where does the heaviest degree of persuasion change to intimidation?", and this is always a difficult situation. People are intimidated in different ways. I have heard people make an argument that intimidation exists simply because a large group of people





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are assembled. This may well be. But in our society, large groups of people assemble in many, many places, and for many, many reasons, and on occasion intimidation can show itself. Certainly, the jovial mood of a football crowd has, on occasion, been turned into something less than the pleasant exercise that people got together for. So, on occasion, have the large groups assembled in meeting halls, theatres and auditoriums. The same kind of tolerance ought to be shown to the assembly of men who are picketing as are shown to those attending any demonstration, whether it be the Lions Club on parade, the Shriners on parade, or the Grey Cup parade, or any other demonstration, with one additional consideration being given to the workers, and that is that they are present to protect their means of livelihood. This should be undersood, and such consideration given at all times and in all levels of law enforcement, whether by the policeman on the beat or the magistrate or judge in the court room.

This latitude, if it were understood by society, would have the affect of persuading people to keep away from picket lines and leave the matters that are in dispute between the employee and employer to be resolved by them.

If legal picket lines were





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understood and respected, very little difficulty or mass picketing would take place.

The Hamilton & District Labour Council, therefore, recommends that this Commission find that there should be a broadening of the rights of workers to picket beyond the matter of dissemination of information, and a broad interpretation of persuasion to be included for the rights of picketers.

COLLECTIVE BARGAINING

There is now a matter of compulsory conciliation which is, to some extent, the cause of some strike activity. It is not possible under the Ontario Labour Relations Act to determine precisely when workers will be free to strike and, therefore, that matter itself becomes subject to manoeuvering for position between unions and employers. Either party can drag its feet if it is to its advantage. One party alone cannot speed up the procedure, and even where both parties are doing their utmost to expedite matters, the conciliation process can consume much time. Rarely is it possible for renewal of a collective agreement to be negotiated prior to the expiry of an existing agreement. In most cases it is many, many months after the expiry that a collective agreement renewal is consummated.





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This, of course, brings into collective bargaining the matter of retroactivity, the term of the new agreement, and a number of matters which need not be there at all. The Labour Council does not take the position that conciliation or mediation are harmful in collective bargaining, nor even the compulsory nature of the conciliation process itself. We believe it ought to be voluntary up to the date of termination, and that the employees and the union should be free to conduct a legal strike on the termination of their collective agreement, then the conciliation process would not become a tool for manoeuvering.

One of the defects obvious to both employers and unions is that we have a compulsory procedure laid down both in conciliation services and boards, where there is not an adequate number of qualified people to administer the procedure. Most of the major Labour-Management conciliations have to be conducted by a very few, and otherwise busy members of society.

The Hamilton & District Labour Council, therefore, recommends that the conciliation procedures be made voluntary, or at least that unions be free to conduct legal strikes on the termination date of their collective agreements, and further that





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more qualified people be made available for conciliation work.

ARBITRATION

The compulsory resolution of all disputes between labour and management by arbitration during the term of the collective agreement also causes serious discontent and, on occasion, is the cause of strikes at the time the contracts are open, or illegal work stoppages during the life of the collective agreement. There are too few qualified arbitrators and the vacillation of the Federal Justice Department about the use of judges for arbitrators has caused tremendous backlogs of unresolved grievances. Here again, the Labour Council would recommend that this Commission urge upon the Provincial Government that the delay of a just settlement of grievances is an injustice which can no longer be tolerated, and that where a grievance has not been resolved through the in-plant procedures provided by collective agreement within 90 days of the lodging of the grievance, that unions should be free to legally strike. Also, where a matter has been referred to arbitration and it has not been resolved by arbitration within 90 days of the date the grievance was lodged, that the union be free to strike.





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should exist in collective agreements for resolution of disputes, but we also know that justice delayed is justice denied, and where companies know they do not have to deal with the matter expeditiously, this can also be a delay which allows management to pile up masses of unresolved problems, and they then result in strikes.

On all matters not covered by this submission, the Hamilton & District Labour Council wishes to support the position taken by the Ontario Federation of Labour in its brief previously submitted.

MR. POLLOCK: Thank you, Mr. Cooke. I am particularly interested in your figures on page 2:

"...that for every contract that is settled as a result of a strike, or for every strike that fails and no contract results, something in excess of 90 contracts are settled without strikes at all."

There is a 90 to one average, is there? Where did you get the figures?

MR. COOKE: From our unions.

I sent out circulars to our unions and asked them to reply giving the numbers of strikes that they have had to conduct and the number of people involved in them and the length of





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time and so on.

MR. POLLOCK: So, it is your experience that for every strike there are 90 agreements settled without resorting to strike?

MR. COOKE: At least that many, sir.

MR. POLLOCK: So that if you had 269 strikes in 1965, would you have 100 times that many collective agreements signed?

MR. COOKE: No, I think that covered a period of 86 years - you see 1965 was a period of heavy strike activity.

MR. POLLOCK: Let's go back to 1959 in which we had 104 strikes. Would you have 90 times 104 collective agreements negotiated in that year? Surely not.

MR. COOKE: You could well have, you could well have. But I don't think so.

Now I am saying you could well have, but I don't think so. The reason I am saying I don't think so is that I don't think there are that many agreements that exist in this province. But when you are talking about an average year, over the past number of years, you're not talking about this - we only had 38 strikes reported by these people in the period of their history.

MR. POLLOCK: I see.

MR. COOKE: I gave you the





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other figures and I didn't ask you to compare these with some other community. I don't know what would happen. You may have had all 104 in Toronto, I don't know.

MR. POLLOCK: So that you have had 38 strikes in all the unions represented by the Hamilton & District Labour Council?

MR. COOKE: From all that has been reported, yes, sir.

MR. POLLOCK: And earlier this morning, the United Electrical Workers suggested that they had all bad employers to deal with and I suppose you have all the good unions to deal with.

MR. COOKE: I am not going to get into that kind of a discussion with you, sir, because I don't think your term of reference is pertinent to the conversation.

THE COMMISSIONER: What do you mean by that, Mr. Cooke?

MR. COOKE: Well, I mean by that, whether the United Electrical Workers has all the good or bad employers and we have all the good unions.

MR. POLLOCK: I say that they must have a higher strike rate than you; that is my point.

MR. COOKE: I don't think so.

The United Electrical Workers didn't table

for you this morning, as I heard, the figures



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on the number of collective agreements over the period they were talking about when they had strikes. They have a lot of strikes and we have a lot of strikes in various areas, at various times.

MR. POLLOCK: But they have had more than 36 strikes in their history.

MR. COOKE: The two local unions that reported today?

MR. POLLOCK: No, the United Electrical Workers generally.

MR. COOKE: Well, so have some of the unions that are recorded here, sir. We represent a lot of the affiliated unions and whether they are Hamilton locals that were on strike, it would not mean that those particular unions had no strikes in their whole membership. For example, the auto workers is an affiliate; the steel workers are affiliates; the I.U.E., and the textile workers, and so on. There are strikes going on in some of the large unions all of the time. My own union, The United Steelworkers of America, and in 1966, I think there was a period of 15 days in this district in which we operate and some four hundred and some local unions that there was no strike on during the whole year. But that may be one strike carrying on for 13 weeks here and another one over here. I am not suggesting that there are no strikes. What





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I am saying is that I think the matter of strikes has been very much over-emphasized in relation to the amount of collective bargaining agreements that have been reached without strikes, and I think that is true whether the United Electrical Workers or the Teamsters or the Steelworkers or any one union you want to mention.

MR. POLLOCK: I am not quarreling with that submission.

MR. COOKE: Or even in any one community that you would want to mention.

MR. POLLOCK: Dealing with your submission on picketing, I will agree with you as you set out, that it is a very difficult job to determine where you draw the line as to what the latitude should be given to persuasion. I wonder if you could amplify this submission by discussing the types of conduct that you think ought to be permitted and the types of conduct that ought not to be permitted on the picket line, in the form of persuasion?

MR. COOKE: I have no hesitation in saying to you that picket lines exist for two reasons. One is to let good wholesome people know that there is a picket line on - others who might not otherwise know there was a strike. They also exist for people to protect their jobs and to protect





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having to take with their employer. I believe that there ought to be very wide latitude there and I believe that society ought to be prepared to recognize that the employer has not been able to carry on his business in such a way that his workmen are prepared to any longer carry out along with him. And, therefore, they ought to be prepared to use pretty heavy methods of persuasion in keeping people away from their jobs because they have a very heavy vested interest in those jobs. Their livelihood is at stake and they themselves, and their predecessors, have built this business that sits there, with their efforts.

MR. POLLOCK: What are these methods?

MR. COOKE: I suggest that they ought to be able to physically bar the gates.

MR. POLLOCK: To stand in

front of the gates?

MR. COOKE: Yes, to physically bar the gates.

MR. POLLOCK: Then, what if people want to go through?

MR. COOKE: I think people ought to take the chance in creating a difficulty if they try to do that.

MR. POLLOCK: You rest this submission on the basis that the job





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is the property of the fellow who holds it for the time?

MR. COOKE: Yes.

MR. POLLOCK: Originally, I suppose you would have to concede that the working relationship was one where the man who had the plant and had the money would say that "anybody prepared to work in my plant can come in and work. We will pay you so much money" and he dealt with everybody originally on the individual level.

MR. COOKE: And I think society has progressed to the point now where we deal collectively and I think we ought to now think in those terms, instead of leaving the law in such a way as it deals with individual property protection on the one hand, instead of the collective process which has been accepted to a point.

MR. POLLOCK: Well, ought not the mployer be able to see whether or not the unions' demands are realistic in the sense that it is what the market will bear? Ought it not have reference to the general working public? If he can find skilled people to work at that job that you say you are not satisfied to work at that particular rate?

MR. COOKE: I think this market place testing has passed in our society





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for some time now. You see, we recognize collective agreements and we recognize that management must live during the period of those collective agreements and therefore, to the extent that the market force has a play, employers are forbidden to use them during those periods anyway. couldn't for example, fire me and hire somebody in at a cheaper rate. The collective agreement wouldn't allow it and no arbitration would uphold it and the fact that there was this difference would never be accepted today, although it would have been at one time by an impartial rule as to whether my being paid that much money was just cause for me to be discharged when they could get my services performed at a lower rate. It no longer exists and we have moved on beyond that time of work. I think to invite it at the time that there is a dispute between management and labour as to what the status would be simply invites a battle between the marketplace and the workmen who hold those jobs, and I don't think our society wants to have rules which are that kind of dog-eat-dog situation, because you would then really have an invitation to warfare.

MR. POLLOCK: Don't you have the use of supply and demand in boosting the





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wage level of some workers who are in short supply?

MR. COOKE: Very seldom, any more. It comes into play on one or two occasions in my experience in collective bargaining, which is now approximately 20 years; I think twice in the last round of bargaining in our big automobile and steel agreements, about 1949.

MR. POLLOCK: What about the skilled tradesmen - the so-called skilled tradesmen?

MR. COOKE: That is who I
am referring to. There were extra amounts
of money - pretty healthy extra amounts of
money - that went into these skilled trade
areas over and above the general wage levels
that were adjusted in this last little while
and in the period that I mentioned - maybe
the
1949 to 1953, and I wouldn't argue/particular
year, at the moment.

MR. POLLOCK: Well, if you don't use the scarcity of supply, how do you attribute the value of a man's labour as opposed to one man and another?

MR. COOKE: Well, it is not done in such a nice delicate manner as you would suggest in your question, sir.

It is done by pretty hefty, hard, frank bargaining. It has nothing to





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do with the value of a man, really, in society, because we set minimums and we set methods of differentiating between jobs and they vary between union and union. Sometimes you have a craft union, for example, that sets a rate on the craftsman's job and apprentices and others who work with him have a percentage of that rate. Some of our industrial enterprises, as you heard this morning, set up on a labour grade system and they are formally worked out as to how you would sort one job into one labour agreement and into another. In so doing, you may be setting it at a relatively high rate. People are on the market in droves because you are measuring the jobs one against the other, and you are doing a lot of other things too, and the market itself has very little to do with that.

MR. POLLOCK: Are you suggesting that when a company is negotiating with you that it doesn't concern itself as to how much it thinks it can get people to work for, at this price?

on, yes, they would. There is no question about that. When you are talking about a market sitution - and let me give you an example: A couple of years ago, the Studebaker plant shut down here in Hamilton. It ceased





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operation and production of automobiles. This put onto the Hamilton market, a great number of men who were factory assemblers of various kinds and descriptions and a large block of them at one time. That had no bearing at all on what the level of wages for factory assemblers would be, in say, a plant like the Steel Company of Canada, who wasn't after that particular group at that moment. It still had to deal with the total rate structure. It might have nothing to do with the rate structure at Westinghouse for factory assemblers, either because they have a system that has been agreed to for differentiating between one job level and another job level and even if Westinghouse wanted, or didn't want these people

THE COMMISSIONER: What is

this based on?

MR. COOKE: At Westinghouse,
I don't know, but in the Steel Company of
Canada, which is one that I mentioned, we had
the cooperative wage study program. It is
based on the system of point values for the
various elements that are in the job.

THE COMMISSIONER: But in order to get those values, what criteria do you use?

MR. COOKE: The duties of

the job, sir.

THE COMMISSIONER: What do you





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mean by that?

MR. COOKE: The duties that are performed on the job, the responsibility for skill, the response factors in the job.

THE COMMISSIONER: But I am a skilled worker and you are a skilled worker. On what basis do you differentiate what I get from what you are being paid?

MR. COOKE: I don't think there is any real justification for that, sir. Maybe we ought to be getting the same, but we are not.

THE COMMISSIONER: Well, I want to know why you are not.

MR. COOKE: Let me say this, sir, that in terms of our jobs, we have skilled workers who are in very responsible positions and skilled workers who are in less responsible positions and this is one of the causes of difficulties.

THE COMMISSIONER: You mean the particular piece of mechanism that I make has not the vital significance in the operation of the entire machine as you, or just what do you mean?

MR. COOKE: Yes, in this way, sir. Supposing you are a skilled worker who, instead of working as a machinist in the tool room, is working as a maintenance mechanical man in one of our mills. You may





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find that the actual skills that you possess, you are using less of and the responsibility factors that you have both taken, are built up. You have all kinds of variations because

THE COMMISSIONER: Then you think that the differentials are almost written in to the matter of work?

MR. COOKE: Oh, yes, sir. Well, no I didn't say that, but we have a system which has put some semblance of order. It is not perfect and we are not that happy with it at all, but it puts some semblance of order insorting it out - that is the differentials as the rates of pay for various skills and various responsibilities. Other unions have other methods of doing it and I am not criticizing these, but what I am saying is that in many instances, this removes the marketplace because you may have a rate structure established which the marketplace - the bottom might drop out of the market in that particular case but you can't discard the whole system just because of one type of job.

THE COMMISSIONER: Well, the reverse took place in Russia, remember. They found that they couldn't pay all the men.

MR. COOKE: Well, we're not paying them all alike, sir.





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THE COMMISSIONER: I know

that, but they changed. It depended on the man's production, the piece work.

MR. COOKE: This, of course, was discussed a few moments ago and let me say this: Much of our industry is moving away from incentives for different reasons.

We have a different reason from moving away from incentives in the Steel Company of

Canada than was explained to you this afternoon about the Westinghouse Corporation. The

Steel Company of Canada is moving away from incentives because the Steel Company of Canada has come to the understanding that the workers cannot be incented in a situation where the machine controls the speeds and feeds.

THE COMMISSIONER: Well, that would seem to be obvious.

MR. COOKE: And this is what is happening in much of industry, so that incentives are disappearing for the two reasons.

THE COMMISSIONER: Well, we haven't got the human tendencies in the machines yet.

MR. COOKE: I don't know whether they have or haven't but they sure haven't got the ones I'm looking for. They have some of the ones that have been apparent in our management for some time.



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THE COMMISSIONER: Then, if that is so, then there is no reason why it shouldn't spread right through.

MR. POLLOCK: What is the basis on which the employer can determine the reasonableness of the union claim if it isn't measured against market forces? If you say to the employer, "The union now, the people that are represented by the union in your shop, these are their jobs. They have determined among themselves that they want so much money and if you don't agree to that, you are going to have your plant closed down. We are going to close your plant down". Then what is the employer to do except say, "Yes, I will pay whatever you say".

that he measures very carefully how much he has to pay before the workers will make a sacrifice to strike, and he is very clever at it too. As you will recall, there was a failure to reach a settlement this summer at the Steel Company of Canada - they got 250 votes in a 10 thousand-man union. You try to do that. They made a slight adjustment and they got their few votes and there was a settlement. That is close and they are that good at it. We turned down a proposal that they made in our negotiations





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with the same company two years before and they said "Well, we just believe we've gone as far as we have to go" and they published the thing in the paper and they were right, by a few votes, and they know, they are very careful about this. It has nothing to do with the marketplace, though; it has to do with how long or how much of this will satisfy the union, and this is what goes on.

MR. POLLOCK: Well, that is part of the marketplace too. If the people are unemployed there, they will have to go out and be employed someplace else.

MR. COOKE: Oh, no, they can be on strike.

MR. POLLOCK: But they have to live, don't they? They can't be on strike forever.

MR. COOKE: That is true but then the Steel Company of Canada exists to make money, not to be on strike.

THE COMMISSIONER: Well, what company has any other object?

MR. COOKE: I don't know of any other company. I mean, I didn't mean to put the Steel Company up for itself; I mean every company has that means. They are not going to stay on strike forever.

THE COMMISSIONER: Well, if you can develop the art of anticipation and





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scientifically project yourself into the future why don't you get to work where both sides can do the same thing and arrive at the same objective without a strike?

MR. COOKE: I don't think we can. I wish we could do it on either side.

THE COMMISSIONER: Well, you paid a really high tribute to management.

MR. COOKE: Certainly, and there is no question about them doing their job.

any question about the union doing its job?

MR. COOKE: Yes. The fact
is that we don't have at our disposal the
tools that are available to management and
we never have had, nor can it be.

THE COMMISSIONER: Why can't

MR. COOKE: Because of management's failure and refusal to give information in dealing with matters of collective bargaining.

MR. POLLOCK: Surely you can tell better than management what level your people are going to take.

MR. COOKE: Well, let me

put this to you, then, so that you will

understand the differences that exist. When

our union, in 1952 generally, in the United





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States - and I am talking about the United

Steel Workers of America - it went for the
establishment of a supplementary unemployment
benefit program, a program which has very much
shown its worth in our union particularly in
the United States, where there has been a lot
of fluctuation in steel. They were able,
because of the national Labour Relations Board
rules, under the N.R.B. in the United States,
to insist that the companies give them the
necessary information so that they could
formuate a proposal with common sense in it.
But we wouldn't know whether they were or
weren't.

THE COMMISSIONER: Well, what did that information consist of?

MR. COOKE: In that case it consisted of the number of lay-off people they had, the length of service of the people that were laid-off, the amount of time they were laid-off over a period of five or seven years previous to the time they were discussing the proposal and they get the same basic information with regard to proposals dealing with pensions and with health and welfare programs, with incentive programs, with all of these things, things which allow for intelligent bargaining on both sides.

THE COMMISSIONER: Well take what you started with, that they foresaw very





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accurately, what the factors in discussion would finally lead to, so far as their own point of view was concerned. They did a good job, you said, in anticipating how far they could go.

MR. COOKE: In one sort of bargaining I was talking about, yes, sir.

THE COMMISSIONER: Now, what were the factors that they had, which you didn't have?

MR. COOKE: Well, in that particular situation, they only had an assessment and we had the same assessment and we were very close to a situation where a strike was impossible, so that this was one of these things.

THE COMMISSIONER: There was equal intelligence on both sides and there was no reason why you couldn't do away with strikes.

MR. COOKE: Well, we didn't have a strike in that particular set of circumstances.

THE COMMISSIONER: Well, you could have all the factors in any situation.

Why couldn't you arrive at the same thing? If one side can wield the factors well, why can't the other?

MR. COOKE: They can, sir.

THE COMMISSIONER: Then, why





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don't they?

MR. COOKE: Because there are many things, for example, that are disturbing. Let me give you, for example, the circumstances about this past summer. It was proposed in this submission that we be able to strike on the termination date of our collective agreement. We have had a history in the Stelco unit of going beyond the termination date by as much as six or seven months to conclude collective agreement, the two collective agreements. I think one was settled in January and one in February and the termination date is August of our collective agreement. The employees, this past summer, just didn't believe that we were going to be able to continue and it became quite a noisy situation and there were other influences involved but the fact that people didn't know and could be told that you are clear, as a union, to declare a strike if you wish to do so on this date, allowed for an emotional build-up that wouldn't have otherwise taken place.

THE COMMISSIONER: Had you gone through the conciliation procedure?

MR. COOKE: We were near

the end of the conciliation board stage, but that was this year. At the same time, we had to go to December two years ago, and to





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January three years ago, or five years ago, to get the same stage and this year, I believe the Steel Company of Canada were trying to expedite matters. I believe that. I may not be right; I don't know, but I believe that they were trying to expedite matters and certainly they were behaving in such a manner that it looked as if they were in relation now to what they had previously.

THE COMMISSIONER: Was there any retroactivity?

MR. COOKE: Yes, but the retroactivity becomes an issue in this period.

Once you have an issue in this you have another issue that injects itself.

THE COMMISSIONER: But if both parties are more or less equal in agreeing to the postponement

MR. COOKE: Well, it is not a matter of agreeing to postponements, sir, it is a matter of trying to get the thing brought to a peak as early as possible.

Management in many, many cases ----

THE COMMISSIONER: All I can say is this: that you require too much time to settle the individual and relatively small issue:

MR. COOKES: Yes, but if we knew we were heading into an August 1st deadline, when the union would be in a position





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that it could strike and, therefore, would be pressured for its position, and where the company knew they would face a strike by an August 1st deadline, then when we opened up in May, we would get through these other things a lot quicker and then, sir, let me say that your statement doesn't stand up too well in relation to the point youwere making with the U.E.W. here a few minutes ago, that was the point where their brother had mentioned they would like to strike during the life of the agreement on grievance and you said "Why don't you do it at the termination time"? You've got to deal with these things that are going to be problems during the life of your agreement. You simply have to deal with them.

of discussions, yes, but you don't have to carry on the discussion interminably.

MR. COOKE: But if you have a situation - and we have been talking about three or four points here - if you have a situation of a collective agreement, which by itself has some 60 pages, and covers many, many topics, and then has appendix appended to it - a job evaluation program, a training program and a health and welfare program, a pension program, a supplementary unemployment benefit - you can't do these things in five minutes.





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THE COMMISSIONER: I agree, and isn't it a fact that you are multiplying these year by year?

MR. COOKE: Yes, sir.

THE COMMISSIONER: Why?

MR. COOKE: Because they are needed. These benefits we are proposing for people, have been very useful to this society. They have been part of the major gains that we have made in society.

really all they amount to in the final analysis, is an increase in compensation or remuneration.

MR. COOKE: Yes, but they are much more than just that. You can't just whittle it down to hours and wages because you couldn't buy unemployment insurance protection.

THE COMMISSIONER: But that is a public matter and not a private matter - unemployment insurance is a social matter. You don't have that in your agreement.

MR. COOKE: We do have that in our agreements; it is a supplement to it.

THE COMMISSIONER: It is a

supplement to it?

MR. COOKE: Yes, and we have our pension supplements too, but they are not enough for people to live on, and therefore, we





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have the supplements. We have a group insurance program, which if we didn't have them, then people couldn't buy these insurances on the same basis.

asking you questions and I want you to enlighten me. Invariably your substantial changes are due to the fact that the demands are being raised.

MR. COOKE: Yes, sir.

THE COMMISSIONER: Now, from the standpoint of the economy of the country, including the monetary levels, do you think that that is going to go indefinitely, almost into perpetuity?

MR. COOKE: Yes, I do. I think there seems to be no end to the kind of improvement that can be provided in our society.

THE COMMISSIONER: You attribute improvement to all of that?

MR. COOKE: Yes, I do, sir.

THE COMMISSIONER: In other words you are going to invite us into a wholly materialistic life?

MR. COOKE: Not at all, sir.

THE COMMISSIONER: Isn't that a fact in North American today? You may be right and I am not challenging you in what you say. I wouldn't have the temerity to





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suggest anything different; but it accounts for the delay that you are objecting to.

MR. COOKE: No, I don't believe that is true, sir. What accounts for the delay is the failure of people to recognize how important these things are and make the necessary exchanges of information to the investigation and get down to serious bargaining area.

THE COMMISSIONER: What I mean is this: that we, the union, can't - and I am not criticizing you, I might do the same thing if I were in your position - but you say we want this weapon to be above your heads so that you will see its shadow at least, all the time.

MR. COOKE: It is above our heads too, sir.

THE COMMISSIONER: Then you engage in what you generally call an economic struggle that you endure.

MR. COOKE: Yes.

THE COMMISSIONER: And I gather from what you say that there is no alternative, although you gave an alternative in attributing to the company a very excellent anticipation of the future.

MR. COOKE: I think there is a wonderful alternative, but not where you allow either party to be free of this thing





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over our heads. If the union doesn't have to do its job, or if the company doesn't have to do its job and these circumstances where we are renewing collective agreements in improving times, the companies are to drag their feet, it helps them to postpone to some other time what should be done today.

can't go on demanding more and more from that enterprise unless it has a means of resorting to some other method of maintaining its balance, and the only other alternative it has is the public. That is accompanied by an increase in your prices, unless you associate it with the increased production.

MR. COOKE: Oh, no, sir. Look, the labour cost of producing a ton of steel is now lower than it was in 1957 - and I could go on.

THE COMMISSIONER: No, because you have one man doing the work of 50 men.

MR. COOKE: No, sir, we have more men there than we had in 1957 by 50 per cent.

THE COMMISSIONER: But how many hundred per cent more powerful machines are there?

MR. COOKE: Yes, that is the point. We have a tremendous investment and a tremendous improvement both in the productivity

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of the men and in the use of it.

THE COMMISSIONER: What have been the price increases in the meantime?

MR. COOKE: There hasn't

THE COMMISSIONER: But we

been that great a price increase in steel.

know what they have had to do in England. We know what is being suggested even today by a candidate for the leadership of one of our parties, so you can't segregate the matter

of wages and say that it has no affect on

other factors.

MR. COOKE: Of course, it
has some affect, but I am not talking about
wages only. What I am talking about is the
collective bargaining process and you can't
have a time of finale when people know they've
got to resolve things by. You see, as it
was pointed out to you this morning, really,
the conciliation process delays that date
indefinitely.

THE COMMISSIONER: That isn't so, because so many cases have been settled.

MR. COOKE: I am not suggesting that it wouldn't settle them and I don't think there is any modicum of evidence that the conciliation process has settled one case that wouldn't have been settled if those people had been free to strike on their termination date.





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THE COMMISSIONER: Well that is a mere guess.

MR. COOKE: I said there hasn't been any evidence of it. In the United States the conciliation process settles the vast majority of those and they are free to strike on the termination of their agreements. Our union knows today, with its basic steel agreements in the United States, that it can strike on September the 1st, 1968, if that is the date. The company knows it too; and so they can bring their conclusion of the negotiations by that time, and there is no problem to it. Here, we don't know, the termination date means nothing in collective bargaining process, except that at that moment, interjected into already a complex situation, is whether or not the new agreement will be retroactive in its money factors or in its time factors to the termination date of the old agreement.

THE COMMISSIONER: But I think you can get other factors which will coerce both parties into the urgency of settlement other than the shadow of a strike.

MR. COOKE: Well, I would like you to tell me what that might be, because I haven't seen anything that is worth a hang unless they have removed the freedom of collective bargaining.





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THE COMMISSIONER: That depends on what you mean by collective bargaining.

How many incidentals are you going to attach to that term merely the cessation of work?

MR. COOKE: No, I am talking about collective bargaining; you remove that and then you can have other extras.

THE COMMISSIONER: Tell me what you mean by collective bargaining.

MR. COOKE: I mean where management and union sit down and hammer out things. This happens even in strike situations, you know.

THE COMMISSIONER: Well, nobody is suggesting you don't try to reach an agreement that way, of course not. But that is not what you are concerned with primarily. You want something added which is, in your case, the threat of a strike.

MR. COOKE: Added to what, sir?

THE COMMISSIONER: Now, you

have asked me a question; let me answer it.

Added to the potential power that you present in a negotiation.

MR. COOKE: Not at all, sir.

THE COMMISSIONER: That is

exactly what you are demanding.

MR. COOKE: That is not what I am demanding that it is





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now there. It is there.

THE COMMISSIONER: No, it isn't. You just spent 15 minutes telling me it is not there because it is uncertain in time.

MR. COOKE: In time it is uncertain uncertain and the fact that it is uncertain in time causes more problems to be injected into collective bargaining than need to be there.

THE COMMISSIONER: That is not the point. What you say is - and we are dealing with the definition of collective bargaining - you say it has got to be associated with a shadow or a threat.

MR. COOKE: Yes, sir.

THE COMMISSIONER: Well, that is all I asked you, and that is what you denied.

MR. COOKE: I said that from the beginning.

THE COMMISSIONER: You put it as part of the collective bargaining and it is a vital part.

MR. COOKE: No, sir, it is not the vital part. The vital part of collective bargaining is the exchange of ideas and the working out solutions to problems and writing collective agreements. That is the vital part.





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THE COMMISSIONER: I would

say, yes.

MR. COOKE: But that has never worked - where one person could ignore the other.

THE COMMISSIONER: Do you think all of the ignoring of the other comes from the one side?

MR. COOKE: No, sir.

THE COMMISSIONER: Do you think that you don't put in far greater demands than you have any hope of receiving?

MR. COOKE: No, sir. As a matter of fact, there are varying patterns of collective bargaining about demands. Some unions have put in demands that they knew they weren't going to get but they were introducing an idea for the future. There is nothing wrong with this. It sounds ridiculous, if you publish the whole thing in the one day in the middle of a depression, that we want a buck and a half an hour. This sounds crazy, but there is nothing wrong with this as a collective bargaining tool. It is true that many people won't understand it when it happens, but if it is understood between the parties at the table, what is the matter with it?

THE COMMISSIONER: You mean that it is understood on both sides. I suppose,





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in my opinion, that would be fine for children but I would hate to attribute it to grown-up men with intelligence, going into collective bargaining discussion knowing that everyone is making a big bluff.

 $$\operatorname{MR}.$ COOKE: It is not a big bluff at all.

THE COMMISSIONER: A bluff - and you just admitted that they put forward things that they never expected to get.

MR. COOKE: At that particular moment.

THE COMMISSIONER: But I am speaking as an outsider. I see this as a private citizen.

MR. COOKE: Well, that's a nice position for you to hold, but I am afraid you have been involved too closely in all these things for so many years to withdraw so far.

THE COMMISSIONER: I think you overestimate my involvement. As a matter of fact, I haven't. All I am trying to do is get the definition of terms.

MR. COOKE: I don't think I can give you a single definition here that would be satisfactory to myself, let alone to everybody, but I do believe that it isn't possible to have the intensity of work that I see - or that the conciliation

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board sees - that the company officers involved in this kind of thing see - in the last few weeks; no matter whether those are the few weeks petering out at the end of a board or whether they are conciliation officer - knowing that there is not going to be a board - or whether it is a mediator situation, knowing there is not going to be a board. This is when it becomes vital to do it and the efforts are really then extended, sir, to do it on all sides.

THE COMMISSIONER: That is toward the end of the conciliation?

MR. COOKE: Yes, sir.

THE COMMISSIONER: That is where you see the end. Can't you hasten that yourself?

MR. COOKE: I would say it
would be automatically hastened, sir, if you
could get and persuade the legislature of
this province to say that the heat is on and
off. The companies can lock-out, the unions
can strike, the thing is free, dead and over
at the termination date of the agreement unless
they, themselves, extend it.

THE COMMISSIONER: I can appreciate the force of that. The fact is that I have no doubt that the legislature extended that for this reason - that in the course of reflection, sometimes your ideas are modified





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and sometimes they shape themselves more for agreement between the two parties and that is what they have, for instance, in the 80 days in the United States. What is that for? It is to enable you to look back and reflect in the course of time, on the stands that you have taken, or ought to be prepared to take.

MR. COOKE: If you are talking about the introduction of an injunction against the strike in a particular set of circumstances, the 80 day thing in the U.S., they don't stop the strike from occurring, they don't stop all the pressures that exist. That particular 80 days is for a fact finding situation where the government can study the thing and come into it with some knowledge of it and try to inject a third party answer.

THE COMMISSIONER: It is for the purpose of enabling the minds to get rid of some of the passion and a little more enlightenment.

MR. COOKE: I don't agree, sir.

I think that has all been done in advance

because the Federal Mediation Services ---

THE COMMISSIONER: Do you think it takes them 80 days to get information for the president?

MR. COOKE: No, sir.

THE COMMISSIONER: Then what



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becomes of the rest of it?

MR. COOKE: I am saying the Federal Mediation Services of the United States is usually injected into collective bargaining prior to the termination of their collective agreement, prior to the time when they have the right to strike.

haven't any doubt of what the object of our legislation was. It was simply to see if, before the undesirability of a strike became present before you reached that, you would have a time to review, as you have said, review the suggestions of the conciliator and review your own further thinking about it and, as happens in a great majority of cases you would, by reason of that come to a conclusion which would obviate the strike.

MR. COOKE: But these things, sir, can be done between the parties. They can be done by agreement, they can be done during the term of collective agreement prior to the termination instead of after.

THE COMMISSIONER: Well, you have made the point, Mr. Cooke.

MR. POLLOCK: At what stage do you presently give notice to renegotiate your agreement?

MR. COOKE: Prior to 75 days prior to negotiation in some and 60 in others.





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MR. POLLOCK: Do you think that is enough time to negotiate all these very complex issues?

MR. COOKE: No, and I think
the Act ought to provide notice can be given
any time up to six months, because it depends and I don't see why the Act restricts that
where it wasn't negotiated anyway. It is
not too restrictive because the parties can
look after it.

THE COMMISSIONER: With what period of contract?

MR. COOKE: I don't care, sir, but at a time prior to the termination of the contract is the effective part.

MR. POLLOCK: There is some discussion of negotiation during the currency of an agreement on all factors all the time, with perhaps no binding effect on them, but at least people are talking about the issues and familiarizing themselves with very complex matters that are going to be faced at the bargaining table. Can you subscribe to that particular view?

MR. COOKE: I do where it is

done seriously and I have seen it done both

ways. Whereit is done seriously, it has

provided answers to problems and where it

is done as an excuse to put people off is

very insulting and a terrible process, one which

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undermines the ability to bargain collectively at the renewal of the agreement. It has to be taken seriously before it can mean anything and then it can be useful.

MR. POLLOCK: Do you negotiate any agreement here before commencing bargaining at the statutory time?

MR. COOKE: Yes, but again it depends on the union.

MR. POLLOCK: I am talking about your union.

MR. COOKE: Our union, yes.

MR. POLLOCK: Because things are getting more complex than they were in the old days when the agreements were pretty small.

have, I think, probably one, two, three, an average of three committees working regularly with companies all the time, including our grievance committee, and in some of our more complex set-ups we have as many as six or seven committees exchanging views back and forth and we have special provisions in the Stelco situation where a committee was set up to deal with problems - special problems - that come up that are not otherwise provided for.

MR. POLLOCK: Can you keep the pressure of the so-called crisis bargaining up over two months?





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MR. COOKE: No.

MR. POLLOCK: So that really, the whole bargaining issue comes down to when the heat is on, so to speak, is in the last few days when either it is in the United States, before the termination of the agreement or over here.

MR. COOKE: It is before the termination of the agreement over here too. What we have is a government extended agreement, so it is the same thing, well it is just what it is.

MR. POLLOCK: Well, the strike deadline is a factor and you count back from there. So that even if you started under our present system, six months before they negotiate in the States - or in the United States, six months before their agreement expires there wouldn't be very much serious, hard pressure bargaining until the last month.

MR. COOKE: No, but there
is this kind of thing that goes on and that
is a serious study, perhaps, of a problem,
and the alternative suggestion or the
alternative methods that either party can
look at and I am not saying that that
necessarily brings you closer to a resolution
of the problem, because we may have a pretty
strong determination that an alternative that





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one party is hanging onto is not going to be the way to dissolve it, but the hard bargaining takes place the last few days, yes, sir.

MR. POLLOCK: So, no matter how long you start in advance, or how long the day is postponed, it is still the last few days, if you know those are the last few days?

MR. COOKE: I think that is true and if you prepare for them, that's what could happen always. But, in terms of sometimes, because of the failure of one party or the other or both to do their homework on a particular topic, even the desire to reach an agreement that was apparent in the hard bargaining of the last few days failed because they hadn't done their work and couldn't do it in the short period left to them.

MR. POLLOCK: Yes. Now on the last page of your submission, dealing with the arbitration of grievances, you suggest a time limit of 90 days for the lodging of the grievance, that you should be free to strike. Then you carry through to say that where the grievance has been referred to arbitration, that you have 90 days after that. "Resolved by arbitration", by that do you mean the arbitrator has not made





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a decision on it?

MR. COOKE: I suppose that may not be too clear in this submission.

Frankly, what we are talking about here is putting 90 days on the limitation of arbitration and 90 days on the limitation of the grievance - the in-plant grievance situation.

MR. POLLOCK: So would you give it 180 days?

MR. COOKE: No, I wouldn't stack it at all, because in-plant ones are normally sent down in a very few days, a few days after the foreman gets his and complaint,/no matter how complex it is, within a very few days you can get through it if you want it to be done.

MR. POLLOCK: So 90 days altogether, there is no distinction really between the first and the second.

MR. COOKE: Except that in some cases it is the failure of arbitration and in some cases it isn't. If it was referred to arbitration, then the 90 days could start from then.

MR. POLLOCK: From the day it was referred to arbitration? So it was not 90 days from the date the grievance was lodged.

MR. COOKE: No.





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THE COMMISSIONER: What would you say if you had a competent man go into the plant itself and settle the argument there and then?

MR. COOKE: If you are going to have the thing arbitrated, then the faster and more intelligent method of arbitration the better.

THE COMMISSIONER: Then why insist on arbitration?

MR. COOKE: I'm not, but isn't that arbitration, were you not talking about arbitration?

THE COMMISSIONER: No, I was talking about the decision.

MR. COOKE: Well it's an arbitrated decision.

THE COMMISSIONER: But you have had that in some cases.

MR. COOKE: Yes, we have.

THE COMMISSIONER: It gets

rid of a thing at its inception and it is not allowed to be blown up and it is given in terms of a realistic appreciation of the actualities of a situation.

MR. COOKE: I think if matters have to be arbitrated, the faster and more intelligent method of handling them, the better.

THE COMMISSIONER: That would





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be sane to say, yes, I think we would all agree to that. With hanging things over - I understood there are hundreds of arbitrations hanging in the air today. Will they actually be pursued at any time?

MR. COOKE: Well, we have well, I don't know what will happen in the long run. The Steel Company of Canada has one answer and I don't know how long it will be accepted. Where cases are referred to arbitration and we are negotiating, they insist that these matters be cleaned up prior to the signing of a new agreement, particularly - but not in every case, but particularly - where there is any interpretation of the language of the agreement. And this has some logic. You should know what you are signing on the day you sign the new agreement. Even if you are going to fight about it from then on in, you should know what you are signing that day. So that we have had this approach and it has cleaned up a lot, but whether this is going to continue to work, it is because it is pretty unsatisfactory. The workers get the idea that when a committee deals with arbitration in a large number like this, and dealing with a section of the collective agreement, that they cannot be spending the same kind of intelligence and the same kind of effort and the same kind of





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time on them that they would be if they went to arbitration individually. They get to feel that they are in a pot and this is no good.

THE COMMISSIONER: Well, it would seem to me that the arbitration that was conducted on the plant floor, with everybody interested around and stating the facts, with a man who has the knowledge and intelligence to appreciate what is said, would be a common sense way of settling them.

MR. COOKE: Then you have to get arbitrators who are mutually agreed to it.

THE COMMISSIONER: Well you have to have well-trained men, I agree.

MR. COOKE: But we don't have those kind available to us.

THE COMMISSIONER: Well, I see that your complaint against the government is that it has taken away the judges.

MR. COOKE: What they have done is set up a compulsory procedure with nobody to carry it through. Now, I only say that they vacillate on the matter of judges.

Frankly, I don't know that it is a fair thing to load our judiciary with all the arbitrations that are coming along. They have a fairly heavy job as it is and I am not going to argue to take it away from them, either, because





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I don't want to get them on that side of the fence, but what I am saying is that I think we need a lot more competent people.

think that is a sound suggestion. How are you going to get them? Have you thought about the course of instruction or the means?

MR. COOKE: Yes. As a matter of fact, at one time, as a result of representations that were made by labour, we felt the Department of Labour was going to get people together and moving on this kind of thing and then it dropped off and I haven't heard a thing about it. But this is a very important need and I don't think that the Department has proceeded. At one stage of the game, from what they answered to us in our briefs, and so on, and in further discussions following our briefs.

THE COMMISSIONER: When would that be?

MR. COOKE: Some three years ago, sir.

THE COMMISSIONER: Well, I must say that I think that is the answer in almost all directions in an industrial society today, you have to have a great deal of training in the broadest sense of the term.

MR. POLLACK: Mr. Usher, have you anything to add?





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MR. USHER: No. I was just listening with some attention, and I know mostly your Commission is dealing fundamentally industrially and I am in the position that I represent the segment of craft and, in our case we have a different approach, sometimes, on the negotiating across the table than the industrial.

In the case of taking a craft and determining a price, our governing policy there, and we may be doing the same job - for instance, I represent the theatrical industry and motion picture projectionists in general and, in this case, all the boys are doing exactly the same work, but they certainly aren't getting the same pay.

Now the only basis that we have many factors that must go into it, is to the type of operation, the theatre operation, the availability of product that we are not producing, but the availability of product, the number of patrons they can expect or hope to expect, and this is tabled down a graduated scale and we are then determining our top figure and our low figure and working our members within this area. So that it becomes a different type of arguing across the table, actually.

THE COMMISSIONER: Well, gentlemen, thank you very much for appearing





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today.

---Short recess

MR. POLLOCK: Charles K.

Eleveld. Mr. Eleveld, you are a mystery

brief presenter. We haven't had the pleasure
of reading your brief, or really knowing very
much about what you wish to talk today, so
we will leave the presentation up to yourself.
You have copies of our terms of reference and
the agenda that I forwarded to you earlier,
so we would ask you to confine yourself to
those terms and carry on with your presentation
and speak loudly so that the gentleman on
my left can hear you - so that both of us can
hear you.

MR. ELEVELD: Thank you very much. With respect for God: "With our release of respect for regulations and the extended freedom that stems from that, we are getting to a stage where we have neither respect for God, nor the devil." This, your Worship, is your statement.

Mr. Stanley Ross of Peterborough admits that here is a basic ingredient of picket lines. We assert only that we have done what we felt was required of us and what we would have expected other responsible citizens to have done under the same conditions.

Mr. Harrington of London claims





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that mass picketing is really intimidation by mass. "I would be completely foolish if I didn't admit this", no said, "But I feel it is the only weapon the worker has.

Mr. Ross Russell from United

Electrical Workers explains the big stick
is not the first, nor the mean weapon. The

very last thing is violence. He says we

tell him somebody is going to get mad and

bash his head in. And Mr. Pollock asked

"Would you bash his head in?" and he replied,

"If the opportunity came along, someone would".

Walter Moore from Toronto claims
that he knew the man who committed arson
in burning a load of newsprint, threw Molitov
cocktails in windows and used baseball bats
to beat up workers at the strikebound newspaper.

Need I say Gaspe Copper, "Canadian corpsmen, Steel Company of Canada" - these statements came from dedicated union workers who all had been in the union movement for a long time. Consequently, we have no alternative but to accept the fact that if someone - whatever the reason - would cross a picket line, has a good chance of getting his head bashed in. This is the reason why a few hundred men at the Steel Company of Canada can turn back over 10 thousand at the picket lines in a wildcat strike.

How can a police force of no more than 200





expect when they are emotionally swept up
by the heads of unions of one of the ways
to move a crowd is to buy bulletins issued
by unions. I have some here that I would
like to read to you. I have five but I
will skip the first two if that is okay.
Is it okay to use the company's name?

MR. POLLOCK: Yes, you can read it and file it as an exhibit.

MR. ELEVELD: "To all owners and employees: Scab drafting in downtown halted, reported to you in your leaflet Tuesday morning that Ottis Company had gotten an outside engineering firm to do scab drafting work. This was traced to E.M. Martin Associates in the Pigott Building in downtown Hamilton. The same morning we put a picket line in front of that building and handed out leaflets. A copy of that leaflet is being handed to you along with this note."

Now this last line here is crossed out.

"We are pleased to report that E.M. Martin Associates have

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> notified us through their lawyer, that they have fired those who had been hired to do the scab work and that these activities will stop forthwith. Having confirmed this information, we removed our picket line from the affected place. As we said in our leaflet Tuesday morning, Ottis draftsmen will fight back against strike breakers. We have scored a big success for ourselves, for you and for all decent working people. But there is more to be done and your full cooperation is requested. Our fight is your fight. Our fight is your fight. Collection today, collection today, collection today."

This is issued by the Draftsmen Association of O_{n} tario, October 20, 1966.

MR. POLLOCK: This will be

Exhibit No. 1, Mr. Eleveld.

EXHIBIT NO. 1:

Bulletin issued October 20th, 1966 by Draftsmen Association of Ontario

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MR. ELEVELD: "Management

of Otis Elevator

must be living in a dream

world. They still dream

of bullying or starving

their draftsmen into position.

They had better wake up.

Yesterday afternoon the
negotiating committee of the
draftsmen met the company.
After some preliminaries,
the draftsmen put before the
company a revised set of
proposals. We told the
company we were prepared for
genuine collective bargaining
with a view to reaching a
fair settlement.

Our main proposals to the company are in these areas:

Strengthen job security this has to do with the
announced move to Burlington
and with regard to supervisors
and others doing our work;
also improved protection in
the event of lay-offs and
so on.

Improved overtime provisions and no compulsory overtime.





Strengthen grievance procedures, the right of an employee to have the assistance of his steward without being hamstrung by management.

Bargaining unit certified by the government, no hitchhikers with regard to dues.

Wages - company to supply draftsmen with all necessary information regarding classifications.

An 18 month agreement starting
now - 10 per cent increases
retroactive back to May 1st
for all time work and another
10 per cent nine months from
now to all employees.

The company claims some are already being overpaid.

Automatic progressions.

Instead of complete reliance
on the management's good will
for upgrading.

The above was put forward
to get real bargaining started
together with the items already
initialled; they could
form the basis for a settlement.
But the company is not yet





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ready to engage in real bargaining. They allow us from Toronto the same one who talks for the company in dealing with the steel union. He, again, did almost all the company's talking. He had nothing to offer us aside from a phoney wage structure they tried to scare us into taking before the strike. They will have to make big improvements before they can settle this strike and get the draftsmen back to their drawing boards. The draftsmen's Association stands ready to engage in genuine collective bargaining. Our support grows.

Yesterday we also met with representatives of more than a dozen unions and they pledged their whole support to the striking Ottis draftsmen, adding their strength to others who have already given us great assistance. We grow stronger every day.

Don't forget our collection today. And don't ever forget that our fight is your fight."





This is October 27th, 1966.

MR. POLLOCK: This will be

Exhibit No. 2.

EXHIBIT NO. 2:

Bulletin issued October
27th, 1966 by Draftsmen's
Association of Ontario.

MR. ELEVELD: "To all Ottis
Employees: Thank you. Thank
you for donating \$531.10 last
Thursday. Of this amount
\$304.45 was dropped into the
buckets at the gates by office
and plant employees. Another
\$226.65 was collected at the
meeting of plant workers the
same evening.

As you know, when the strike started the company said they would cut us and our families off hospital, medical and surgery coverage and cancel our life insurance policies unless the Association pay Ottis Company \$1,216 in cash. The agreement was to cover the company's share of the 72 draftsmen as specified for the month of October. By pooling all our donations and





collections we scraped together
the amount demanded by the
company and we paid it.
Another installment is now
due.

YOU HAVE THE RIGHT TO KNOW, since your donations helped us, you have a right to know that two of those for whom we have been paying are now SCABBING.

Tom Bamford and Colin McNeil.

These two creatures get \$30

a month more to sneak in and

do their dirty work. The

trail is not new. Judas

also did it for 30 pieces

of silver. They will be

treated with the contempt they

deserve now and forever.

Good news. As our friends,
we wanted you to know that
support for our strike is
going stronger every day.

In future leaflets we are going to give you some of the details.

Our fight is your fight."

That is October 25th, 1966.

If you have had a lot of sickness in the family, you cannot afford to go on strike.





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If you believe that no one should ever strike, or if you think that working conditions are satisfactory - in short, if you do not want to strike - you have to discard these beliefs or get your head bashed in.

I wonder if these two men felt normal these days or maybe had wondered if this was Canada, 1966 with the Bill of Rights and the right to work? How many do you think were afraid to go against the union? Even standing here, myself, today, I have some fear that maybe someone may not like what I am going to say.

Today I can say that I have a job and am not a member of a union and I do not pay towards charity - at least not compulsory. Where I work, we have a contract which is neither a closed shop or a union shop nor a Rand Formula shop. But there are not too many who can say this. Normally, we have the freedom of association and the right to work but in theory only. In practice, the trade union movement has been successful in imposing the rule that men cannot work unless they belong or support a union. This inconsistency between theory and practice is the more puzzling as the unions are normally defenders of the worker's freedom and welfare. They are the champions for the right of the weak and the few and opposed to any kind of slavery.



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They underline the Bill of Rights which claims that one of the freedoms we have is freedom of association.

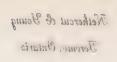
Also, the United Nations universal declaration of human rights which says boldly that no one may be compelled to belong to an association, that is article 27.

Many times I have heard the
expression that a closed shop is the most
popular protection racket going today. He
who favours compulsory unionism will be very
unpopular if they would openly take issue
with the freedom to work and the freedom of
association. This is the reason the term
"compulsory unionism" is out, and union
security is in.

I admit it sounds better, but the real meaning may as well be an open challenge to the Bill of Rights.

In the provinces of Canada, except Saskatchewan, compulsory union memberships are subject to negotiation between the two parties. The Saskatchewan Trade Union Act states that it becomes mandatory to grant union shops to unions at its request if it has the majority of employees as members. This almost certainly stems from the lengthy run of the C.C.F. or N.D.P. party in this province.

We feel that any worker should be free to offer his services to any employer





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which claims that one of the freedoms we have is freedom of association.

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In the provinces of . .

are subject to negotiation between the two parties. The Saskatchewan Trade Union Act states that it becomes mandatory to grant union shops to unions at its request if it has the majority of employees as members. Thus the majority of employees as members. Thus imost certainly stems from the lengthy run

We feel that any worker about a be free to offer his services to any employer



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who wishes to use him without the interference of church, union or anyone else.

A man is, first of all, responsible to God and secondly he has a social aspect that he has created in fellowship with other men and not an island by himself. As a Christian we know of the way to live, we know of a way to work and a way to associate with fellow men that differs from others. In all this, even in the structures of society, lies the man's faith in what is the truth.

The point I wish to make is
this: There are two ways of life and one
we are saying: "Speak, Lord, Thy servant hears"
and the other is "God has nothing to do with
my work. I am on my own".

among men in their attitude towards their work and their union that sets us apart. That is why there has to be freedom for all to choose as they please to bring this difference of expression. It does little good to have the freedom to think as he pleases, but to act in a uniform way. This is not freedom. I wonder if you can call it discrimination when the union calls a meeting on Sunday? It does happen.

Whenever a man tries to impose on us a pattern of life or belief on all of us, whether done in the name of pope, emperor, race or class, injustice must result.





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This is the reason why diversity should be allowed and welcomed and that workers should be able to choose freely whether to join a union, association, church or whatever he feels is right for him.

Already I hear you think it sounds okay, but it is impossible. would mean that today's society would be transformed into a battle ground where groupings and organizations with conflicting convictions will wage war against each other. I do not think so, but then, how? way is to be willing to forego any kinds of absolute power and absolute control. willingness must be connected to an attitude of tolerance. The tolerance that exists and thrives on respect for honest convictions of others. The kind of tolerance mentioned by the Right Honourable, the former Governor General Vincent Massey, when he said "May I suggest that we, in Canada, are in danger that we always will be in danger of permitting a strong and courteous toleration of essential differences to fall into a timid indifference to what we regard as essential truth".

We are apt to avoid argument over these matters that need to be resolved by discussion - friendly, but frankly, and vigorous - by debate with no quarter given





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on either side.

We are in grave danger of confusing debate and argument with quarrel and dispute. The error is a serious one. Honest and frank and forward debate is not a prelude to a quarrel but an alternative to it.

Toleration, we say again, is not indifference and is not timid it is the fruit of the honest clearing of differences; without a frank exchange it becomes a weak and negative affair.

In short - the Canadian who truly loves his fellows is the one who is prepared on suitable occasions to tell him, quite frankly, that he thinks they are wrong and why. Canadians, say our American friends, are too polite to argue. Let us be honest. We are not too polite. No one can be too polite, but we must be too lazy and too timid. So much for the quotation of Mr. Massey.

is lacking, when men set up their organizations as exclusive and endowed with monopoly powers as the labour unions which demand that all workers must join them or lose their rights to work, then there is something wrong. The right to work no more guarantees employment than the right to marry or have children, to become a millionaire or to seek happiness. But it guarantees the



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fulfilment of all these aspirations to everyone.

Very few attain all these goals and many

realize one or two and some none at all, but

the freedom to attain these goals are not

affected. It is exactly like the right to

work. We should always demand and recognize

this value of freedom. Is there a way out?

The government derives its authority from God.

It is to uphold justice for all. In doing

so, it must be aware that its task and authority

are not absolute but qualified by nature of

its task.

embracing, although in some sense, it has an all-embracing quality. The danger lies in that the state will acquire absolute power. It embraces all citizens within its borders without exceptions. It is to tax and administer justice within its borders but despite this, it is not all-embracing. On the contrary, it must protect the rights and freedom of its citizens so that they can live free from outside interference.

The state also must recognize
the existence of free institutions within its
borders. It must guarantee freedom and
independence of such institutions. The state
is responsible for maintaining the framework
that allows free persons and free institutions
to develop. This, of course, is within the





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boundaries of the law. If the law is not that far-reaching, then it should be altered. This state must see to it that the balance between the various in terests is maintained so that the weak are not employed by the strong and the few by the many. This calls for impartiality. The state cannot become the tool of one party or one group for the attainment of its goals only, but it must be concerned with maintaining justice and liberty for all.

employer is used as it has been in the past to supress the worker's freedom, the state must intervene and see to it that their freedom is restored. But it cannot go any further. It has no authority to legislate either directly or indirectly. Granting the union the power to compel workers to join their ranks. If it does legislate this law, it will rob us of our civil rights and right to work.

It is my sincere desire that
the day soon will come when all Canadians shall
enjoy equality of opportunity in this great
country of ours so that we, race, colour and
creed - all of us - have the opportunity to be
of some service to Canada in harmony with
our respective belief. We shall welcome
that day, for it will mark the end of intolerance,





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the end of discrimination, the end of dictatorship and the beginning of freedom and justice for all.

For many Canadians, it will be the beginning of a long-awaited opportunity to fulfil their God-given calling and liberty.

Thank you, sir.

THE COMMISSIONER: Well, Mr. Eleveld, I am much obliged for this statement of yours. It contains some very enlightening precepts. Thank you very much, sir.

---Adjournment.











BINDING SECT. OCT 2 0 1967

